

Does the Welfare State Affect Individual Attitudes towards Immigrants?

Evidence Across Countries*

Giovanni Facchini[†] and Anna Maria Mayda[‡]

October 12, 2007

Abstract

This paper analyzes welfare-state determinants of individual attitudes towards immigrants - within and across countries - and their interaction with labor-market drivers of preferences. We consider two different mechanisms through which a redistributive welfare system might adjust as a result of immigration. In the first model, immigration has a larger impact on individuals at the top of the income distribution, while under the second model it is low-income individuals who are most affected through this channel. Individual attitudes are consistent with the first welfare-state model and with labor-market determinants of immigration attitudes. In countries where natives are on average more skilled than immigrants, individual income is negatively correlated with pro-immigration preferences, while individual skill is positively correlated with them. These relationships have the opposite signs in economies characterized by skilled migration (relative to the native population). These results are confirmed when we exploit international differences in the characteristics of destination countries' welfare state.

JEL classification: F22, F1, J61.

Keywords: Immigration Attitudes, Welfare State, Political Economy.

*Very useful comments were provided by seminar audiences at the University of Ancona, CORE Unversite Catholique de Louvain, ECARES, George Washington University, Johns Hopkins-SAIS, Mediocredito Centrale, Queen Mary–University of London, Syracuse University, Trinity College Dublin, Warwick, IADB, the 2005 SAET Conference in Vigo, the 2006 AEA Meetings in Boston, the 2006 CReAM Conference on Migration at University College London, the CES-Ifo conference on the Global Economy, the 2006 CEPR ERWIT conference in Vienna, and at the 2006 Midwest International Trade Meetings in East Lansing.

[†]University of Milan, University of Illinois at Urbana-Champaign, CEPR and Centro Studi Luca d'Agliano. Email: facchini@uiuc.edu.

[‡]Economics Department and SFS, Georgetown University, CEPR, IZA and Centro Studi Luca d'Agliano. Email: amm223@georgetown.edu.

“ We must end welfare state subsidies for illegal immigrants...This alienates taxpayers and breeds suspicion of immigrants, even though the majority of them work very hard. Without a welfare state, we would know that everyone coming to America wanted to work hard and support himself.” Rep. Ron Paul, R-Texas.¹

1 Introduction

No other facet of globalization has spurred as much public debate as the movement of workers across national boundaries. Even within ideologically homogeneous groups often contradictory positions emerge. U.S. labor unions, although now officially welcoming Latino and immigrant members², see their ranks and file oppose growing inflows of unskilled foreign workers. Similarly, while Silicon Valley entrepreneurs trooped in front of Congress in 1998 to obtain an increase in the number of H1-B visas, many conservative groups fear immigration and have fiercely opposed the 2004 proposal of the Bush administration to grant illegal immigrants legal status as guest workers.

A large portion of the discussion is fuelled by the income-distribution consequences of immigration. Native workers are concerned about new immigrants of similar skill levels because they are wary of increasing competition³, inducing downward pressure on their incomes and contributing to the growing feeling of uncertainty that accompanies globalization.⁴ On the other hand, native workers welcome immigrants who complement them in the labor market. A second and not less important dimension of the debate is represented by the welfare state channel. In fact, the very existence in many destination countries of redistributive social insurance programs is likely to have a magnetic effect on large numbers of unskilled immigrants, interested not only in new job opportunities, but also in the benefits that come in the form of subsidized health care, unemployment compensation or provisions concerning dependants.⁵ While this type of labor flows is likely to represent a net burden for the public finances of the host countries, in general migration can have the opposite effect on the welfare state, for example when migrants are skilled. Regardless of whether immigration

¹Cited from US Fed News, August 8, 2005.

²See Watts (2002).

³For instance, the threatening “Polish plumber” has been often mentioned as heavily conditioning the French vote against the new European constitution.

⁴See for instance Rodrik (1997).

⁵See Borjas (1999a), and Boeri, Hanson, and McCormick (2002).

represents a net cost or benefit for public finances, adjustments in the redistribution carried out by the welfare state are unavoidable. Importantly, this paper shows that the *type* of response carried out by the welfare state is a key determinant of the effect of immigration on various subgroups of the population and, as a consequence, on individual opinions about migration. To shed light on these issues, we develop a theoretical framework of individual attitudes towards migration in which the labor market and welfare state interact with each other as drivers of opinions.

The analysis of the labor-market channel follows the previous literature.⁶ We focus on two factors of production, skilled and unskilled labor, and consider cases in which migrants are either less or more skilled than native workers. We show that the probability that an individual is pro-immigration is an increasing (decreasing) function of her skill in countries where the relative skill composition of natives to immigrants is high (low). The intuition is that, when immigrants are unskilled, they reduce the relative supply of skilled to unskilled labor in the economy, thus increasing the skilled wage and reducing the unskilled wage. The opposite is true when immigrants are more skilled than natives.

More importantly, in our model we consider two alternative adjustment mechanisms through which the welfare state of the host country can respond to an inflow of immigrants.⁷ In each welfare-state model, we analyze the effect of an inflow of either unskilled or skilled foreign workers. While the former represent a net cost for the welfare state, the latter are likely⁸ to make a positive net contribution to the system. In the first welfare-state model we assume that, following immigration, the value of per capita benefits is unaffected, while welfare costs (tax rates) adjust in order to balance the government's budget (*tax adjustment model*). Assuming a redistributive fiscal system, we find that high-income individuals are more negatively affected by unskilled immigration than low-income individuals - as they bear most of the additional cost to the welfare system. However, they are more positively affected than low-income individuals by skilled immigration. In general, in the *tax adjustment model*, immigration has a larger impact on individuals at the top of the income distribution. In

⁶See Borjas (1999b), Scheve and Slaughter (2001), Mayda (2006), O'Rourke and Sinnott (2006).

⁷We assume that individuals take as given one of the two adjustments of the welfare state, that is respondents do not perceive the adjustment *type* as endogenous to immigration. Therefore, ours is not a political-economy model and is best suited for a short-run analysis. See, among others, Razin, Sadka, and Swagel (2002) and Ortega (2005) for long-run political-economy models of migration and the welfare state.

⁸As it will become clearer in section 3, skilled migrant workers are not necessarily net contributors to the welfare state, because differently from their native counterparts, they are endowed only with labor-related assets.

the second welfare-state model, we assume instead that the adjustment induced by immigration occurs through changes in per capita welfare benefits, as tax rates are kept constant (*benefit adjustment model*). Under these assumptions, if immigrants are unskilled relative to natives, the burden of the worsened fiscal position of the welfare state falls relatively more on individuals at the bottom of the income distribution. In other words, unskilled immigration negatively affects low-income households to a greater extent than their high-income counterparts. If immigration is instead skilled - and is thus likely to relax the government's budget constraint - it will lead to an improvement in the position of low-income workers through the welfare state channel that is greater than for high-income individuals. In general, in the *benefit adjustment model*, it is low-income individuals who are most affected by immigration. To summarize, in the *tax adjustment model* we expect individual income to be negatively correlated with pro-immigration preferences in countries where the skill composition of natives relative to immigrants is high (*unskilled immigration*), and positively correlated otherwise (*skilled immigration*). In the *benefit adjustment model*, we expect the opposite type of cross-country pattern.⁹

Our empirical analysis, carried out using the 1995 National Identity Module of the International Social Survey Program, both provides new cross-country evidence for the role of welfare-state considerations and reinforces the results in the literature on labor-market determinants. In particular, using a direct and indirect measure of the relative skill mix of natives to immigrants, we find evidence that is consistent with the *tax adjustment model* (according to which it is high-income individuals who are most affected through the welfare-state channel) and with labor-market determinants of immigration attitudes. Our results show that, in countries where natives are on average more skilled than immigrants, individual income is negatively correlated with pro-immigration preferences, while individual skill is positively correlated with them. These relationships have the opposite signs in destinations characterized by skilled migration. We confirm the robustness of these results using an alternative data set, the European Social Survey, carried out in 2002-2003 on a different sample of countries.

⁹In order to simplify the analysis, we only consider two extreme cases in terms of the adjustment of the welfare state. However, it is possible to extend this framework and consider intermediate cases, where both tax rates and per capita benefits adjust. In that case what will matter is whether the adjustment takes place relatively more along one dimension, as opposed to the other. Ruling out measure zero events - when no adjustment dominates - either one set of predictions or the other holds.

A growing literature in economics focuses on individual preferences¹⁰, as they represent a primary determinant of final policy outcomes (Rodrik 1995). In this paper we study welfare-state determinants of migration opinions, for two main reasons. First, public-finance issues have played a key role in the historical debate on immigration. However, there are only few papers in the literature that investigate welfare-state determinants of individual attitudes¹¹ and they either focus on a single country or do not exploit the variation in the data across countries. In our analysis, instead, we investigate cross-country heterogeneity in the impact of individual-level variables by taking advantage of the variation in the data both at the individual and at the country levels. The second reason for this paper is methodological. In the existing literature, the correlation between individual skill and pro-immigration attitudes is interpreted as evidence in support of a labor-market competition story.¹² For example, in the United States and other countries receiving unskilled migration, the estimated correlation is positive, which is consistent with the labor-market hypothesis. However, given that individual skill and income are positively correlated, the same pattern would be observed in the data according to the *benefit adjustment model*. In other words, it might well be that skilled individuals are less opposed to unskilled immigration because they also enjoy high incomes and do not use public services, relatively speaking, as much as the unskilled. As a result, it is difficult to separate the effect of the two channels on individual attitudes. In general, any other determinant of pro-immigration attitudes which is correlated with individual skill will give rise to a similar problem of omitted variable bias. In order to isolate the labor-market channel, previous studies (Scheve and Slaughter 2001, Mayda 2006) compare the correlation between skill and pro-immigration preferences in the labor-force vs. out-of-labor-force subsamples. Any correlation should disappear for individuals out of the labor force if the labor market is what is driving the result, which is in fact what the previous literature finds. In this paper we tackle the problem in a different way. By explicitly considering welfare-state drivers, our analysis provides a new and more direct approach to differentiate between labor-market and public-finance determinants.

The outline of the paper is as follows. Section 2 surveys the literature related to this

¹⁰See, for example, Luttmer (2001), Alesina and La Ferrara (2005), Blanchflower and Oswald (2004), Caplan (2002) and the literature surveyed below.

¹¹See Hanson (2005), Hanson, Scheve, and Slaughter (2007), Hanson, Scheve, and Slaughter (2005), Dustmann and Preston (2004a) and Dustmann and Preston (2004b).

¹²See Scheve and Slaughter (2001), Kessler (2001), Mayda (2006) and O'Rourke and Sinnott (2006). See Espenshade and Hempstead (1996) and Hainmueller and Hiscox (2005) for an alternative interpretation of the empirical evidence.

paper, while Section 3 presents the two theoretical models. In Section 4 we describe the data used in the empirical analysis, whose results are presented in Section 5. Finally, Section 6 concludes.

2 Literature

Our paper is related to different strands of the literature. The first investigates the impact of immigration on the welfare state and has shaped the debate about immigration policy in the United States, Europe and other destination countries. Borjas and Hilton (1996) and Borjas (1999b), for instance, have extensively documented how immigrant households that have relocated to the United States during the eighties and nineties are more likely to receive welfare benefits than the native population. While most of the existing gap in participation rates can be explained by observable characteristics, this is evidence of the growing pressure put on state and federal budgets by “New Americans”.¹³ Boeri, Hanson, and McCormick (2002), considering a large sample of EU countries, point out instead a substantial dispersion in the immigrants’ participation in the welfare state. Furthermore, they show that while immigrants are on average more likely than natives to be on the receiving end of unemployment and family benefits, this turns out not to be the case for old age pension benefits.¹⁴

Razin, Sadka, and Swagel (2002) analyze the extent to which, in the long run, immigration affects the redistribution carried out by the welfare state. In a very elegant theoretical model the paper shows how – somewhat surprisingly – the presence of a fiscal leakage from the native to the foreign born population is likely to play against redistribution towards the less skilled.¹⁵

The second set of papers related to our work looks, more specifically, at how welfare-state

¹³For an analysis of the long run effects of immigration in the US, see also Smith and Edmonston (1997).

¹⁴See Table 3.2, page 74 (Boeri, Hanson, and McCormick 2002). This argument has been used by many policy makers in Europe to highlight the potential role of immigration policy as a tool to deal with the difficulties created by pay as you go social security systems in the presence of an ageing population. For a formal analysis, see Razin and Sadka (1999), while Storesletten (2000) has studied how migration policy can be used to sustain the existing welfare system in the United States. See also Haupt and Peters (2003). Casarico and Devillanova (2003) consider the two adjustment models in their analysis of the impact of immigration on the social security system.

¹⁵The intuition for this result is that, as the number of migrants grows, a larger proportion of the fiscal revenues ends up in the hands of unskilled immigrants, which implies that native taxpayers – among whom the median voter will most likely be counted – will opt for lower taxes.

considerations affect individual perceptions of immigration. Hanson, Scheve, and Slaughter (2007) investigate the impact of both public-finance and labor-market variables on individual preferences over globalization - migration and trade - in the U.S. in 1992 and 2000. Their empirical analysis shows that, while the pre-tax cleavages in individual attitudes - working through the labor-market channel - are similar for immigration and trade, the post-tax cleavages in opinions - working through the public-finance channel - are different. The authors conclude that welfare-state considerations are therefore important in explaining differences in individual attitudes towards alternative globalization strategies. Hanson, Scheve, and Slaughter (2007) is the paper in the literature closest to ours. From a theoretical point of view, Hanson, Scheve, and Slaughter (2007) differs from our work in that it does not consider the two public-finance models we instead analyze, implicitly assuming that the first one holds.¹⁶ From an empirical point of view, while their paper focuses on the United States and exploits the across-states variation in the data, our analysis is a cross-country one. In addition, the main innovation of our empirical analysis relative to Hanson, Scheve, and Slaughter (2007) is to incorporate data on the relative skill mix of natives to immigrants, which varies considerably across countries and affects whether immigrants represent a net burden or benefit for the welfare state.¹⁷ The role of the welfare state channel in explaining attitudes towards immigration is also highlighted in Hanson (2005), where a ‘rights-based’ immigration policy is proposed to limit the burden put by unskilled immigrants on the welfare state.¹⁸

Dustmann and Preston (2004b) empirically analyze attitudes towards immigrants in Great Britain using seven consecutive waves of an individual-level panel data set, the British Social Attitudes Survey. The authors develop a structural multiple-factor model which uses responses to various questions on racial, labor-market, and welfare issues to estimate the direct impact of the underlying three factors on immigration attitudes. Using a similar structural multiple-factor model on data from the 2002-2003 wave of the European Social

¹⁶Hanson, Scheve and Slaughter’s (2007) empirical work makes it possible to distinguish between the two mechanisms. As a matter of fact, one can read their results as consistent with what we call the tax adjustment mechanism. However they do not explicitly address the distinction between the two scenarios.

¹⁷Hanson, Scheve, and Slaughter (2005) use across-states variation in the skill composition of immigrants to the U.S.. This paper estimates the impact of the latter variable on skill cleavages in U.S. immigration opinions, but not separately for the labor-market vs. welfare-state channel.

¹⁸The basic idea is to differentiate the level of entitlement to public benefits, depending on how long the immigrants have been in the host country. The immediate effect of this policy would be a reduction in the benefits available to immigrants through the welfare state.

Survey, Dustmann and Preston (2004a) focus on economic variables and analyze three alternative channels through which individual attitudes towards immigrants are affected: labor market competition, public burden, and efficiency considerations. Besides the methodological approach, these two works differ from our paper since the analysis focuses on a single country (Dustmann and Preston 2004b) or does not explore the cross-country heterogeneity in the effect of individual-level variables (Dustmann and Preston 2004a). In addition, the welfare state is implicitly assumed to adjust to immigration through changes in the tax levels.

Finally, our paper is also related to analyses of immigration preferences which focus on the labor-market competition hypothesis. Using data on the United States, both Scheve and Slaughter (2001) and Kessler (2001) find that more educated individuals are more likely to be pro-immigration, which is consistent with a labor-market story, as immigrants to the United States are less skilled than natives on average. Mayda (2006) and O'Rourke and Sinnott (2006) extend the analysis to a multi-country framework. Both papers find that a key variable determining the sign of country-specific correlations, between individual skill and attitudes, is the relative skill composition of natives to immigrants. Using both direct and indirect measures of this variable, individual skill is estimated to be positively (negatively) correlated with pro-immigration preferences if migrants are unskilled (skilled). Our paper finds the same results but in a broader framework, where the labor market interacts with the welfare state.

3 Theoretical Framework

To analyze the effect of immigration on individual attitudes we consider a simple two-factors HO model of a small open economy¹⁹ with and without diversification in production, and we augment it by incorporating a redistributive welfare system, like in Dustmann and Preston (2004a).²⁰ If production is diversified, two goods are produced. Alternatively, if the economy is not diversified, only one good is produced. We can think of the two production factors as unskilled (L_U) and skilled labor (L_S). They are combined using a constant returns to scale technology $y_i = f_i(L_U, L_S)$ to produce output $i \in 1, 2$. We will assume good 1 to be

¹⁹Thus, since a small open economy without non-tradeable sectors takes international prices as given, we abstract from the potential price effects of immigration.

²⁰The main difference between our framework and theirs is that, while we allow the welfare state to adjust to migration in two different ways, they assume the adjustment to occur only through changes in tax rates.

the numéraire, so that its price will be normalized to 1, while p will be the price of good 2. The economy is populated by a set of N natives, indexed by n , and by M immigrants, indexed by m . Each native is endowed with one unit of labor (either skilled or unskilled) and with an amount $e^n \in \{e^L, e^H\}$ of the numéraire good, where $e^H > e^L$. As a result, we can distinguish four different types of individuals, based on their skill levels and asset holdings.²¹ Immigrants are only endowed with either one unit of skilled or unskilled labor.²² The total endowment of the numéraire good in the economy is thus given by

$$\sum_n e^n = E$$

while the total supply of each skill is given by

$$L_j = \phi_j N + \psi_j M \quad j \in \{U, S\} \quad (1)$$

where ϕ_j and ψ_j are, respectively, the share of workers of skill profile j in the native and immigrant populations, and $\sum_j \phi_j = \sum_j \psi_j = 1$. The key variable in our analysis of the effect of immigration is the migrants to native ratio, which is defined as $\pi = M/N$ and which, for simplicity, we will assume to be equal to zero in the initial equilibrium. Furthermore, the number of natives will be held constant throughout the analysis. A change in the immigrants to natives ratio will impact the domestic availability of the two types of skills in the following way:

$$\frac{\hat{L}_j}{d\pi} = \frac{\psi_j}{\phi_j} = \beta_j \quad (2)$$

where $\hat{L}_j = \frac{dL_j}{L_j}$ etc. Let w_j be the (before tax) prevailing wage rate, with $w_S > w_U$. Let $c_i(w_U, w_S)$ be the unit cost function for good i . Wages and outputs are determined by two sets of equilibrium conditions. Firstly, equilibrium in the factor market requires supply to

²¹As skilled individuals with a limited initial endowment could well be poorer than low skilled individuals with abundant assets, we allow for individual skill and income to be not perfectly correlated, and we will exploit this differential variation in the empirical analysis.

²²We make this assumption, following Razin, Sadka, and Swagel (2002), to highlight the possibility of a welfare leakage effect from natives to migrants.

be equal to demand,

$$L_U = y_1 \frac{\partial c_1(w_U, w_S)}{\partial w_U} + y_2 \frac{\partial c_2(w_U, w_S)}{\partial w_U} \quad (3)$$

$$L_S = y_1 \frac{\partial c_1(w_U, w_S)}{\partial w_S} + y_2 \frac{\partial c_2(w_U, w_S)}{\partial w_S} \quad (4)$$

Secondly, perfect competition implies that firms earn non-positive profits in equilibrium, i.e.

$$1 \leq c_1(w_U, w_S) \quad (5)$$

$$p \leq c_2(w_U, w_S) \quad (6)$$

Assume that the government intends to levy an egalitarian income tax consisting of a flat rate τ , accompanied by a lump sum rebate b .²³ The cash grant may be thought of as capturing the provision of free public services, and for simplicity we are assuming that migrants are entitled to all public programs available in the destination country. Thus, by design, our tax system is redistributive. The government budget constraint can be written as

$$\tau(w_U L_U + w_S L_S + E) = b(N + M) \quad (7)$$

Immigration affects the well being of the current residents through three possible channels: tax rates, per capita transfers²⁴ and labor market. The net income of a native n of skill level j is given by

$$I_j^n = (1 - \tau)G_j^n + b, \quad (8)$$

where $G_j^n = w_j + e^n$. The effect of immigration on her net income can then be measured by

$$\frac{\hat{I}_j^n}{d\pi} = \frac{(1 - \tau)w_j \frac{\hat{w}_j}{d\pi}}{I_j^n} - \frac{\tau G_j^n \frac{\hat{\tau}}{d\pi}}{I_j^n} + \frac{b \frac{\hat{b}}{d\pi}}{I_j^n} \quad (9)$$

The first term represents the labor market effect, the second is the effect through the ad-

²³The literature has suggested (Mirrlees 1971) that the best egalitarian income tax can be approximated by a linear tax. This strategy has been followed for instance by Razin, Sadka, and Swagel (2002), among others.

²⁴The first two channels work through the welfare state. In our model, we assume that the government's budget constraint must be satisfied in each year. In practice, immigration might also affect the welfare state through its impact on the accumulation of public debt. While explicitly modeling this channel would render the analysis more complicated, allowing for the accumulation of debt would only shift into the future the choice between changing taxes or benefits to accommodate immigration.

justment in the tax level and the third term represents the adjustment induced in the government's transfers to the residents. We will now consider the effect of immigration on the utility of current residents under two different hypotheses. First, we will assume that factor returns are not affected by immigration, and will call this the 'no labor market effect'. Next we will study the effect of immigration when a change in endowments changes instead factor returns.

3.1 No labor market effect

To gain some intuition on the importance of the type of welfare-state response to immigration in shaping individual attitudes, we consider a simplified setting in which one of two adjustments can occur. In the first, which we label the *tax adjustment model*, per capita transfers are held constant, and the tax rate reacts to maintain the government's budget in equilibrium. In the second, which we call the *benefit adjustment model*, tax rates do not change, while the per capita transfers adjust. We start by analyzing the *tax adjustment model*. Totally differentiating equation (7), after a few manipulations we obtain

$$\hat{\tau} + \sum_j \eta_j \hat{L}_j = d\pi \quad (10)$$

where $\eta_j = \frac{w_j L_j}{\sum_i w_i L_{i+E}}$ for $j = U, S$ is the share of labor of skill level j in total domestic income, and $\eta_E = 1 - \eta_U - \eta_S$ is the share of the initial endowment in total domestic income. The effect of immigration on the tax rate is given by

$$\frac{\hat{\tau}}{d\pi} = \frac{(\phi_U - \eta_U)(\beta_U - 1)}{(1 - \phi_U)} + \frac{\eta_E(1 - \psi_U)}{1 - \phi_U}, \quad (11)$$

where $\phi_U - \eta_U$ is the difference between the share of the unskilled in the initial population and their share in the initial GDP. Since $w_U < w_S$, it follows immediately that $\phi_U > \eta_U$. Consider equation (11) and to begin with, assume that the share of initial endowment in national income is nil, i.e. that $\eta_E = 0$. If the native and migrant skill compositions are identical, i.e. if $\beta_U = 1$, an inflow of immigrants will not alter the current tax level. If instead immigrants are less skilled on average than natives, i.e. if $\beta_U > 1$, their presence will lead to an increase in the tax rate. This is intuitive since in order to maintain the same per capita transfer, a reduction in the per capita pre-tax income will require an increase in the tax rate. If the share of the initial endowment in national income is instead positive, i.e.

$\eta_E > 0$, the increase in the tax rate needed to maintain a given demogrant in the presence of unskilled immigration will be even higher. As immigrants in our model are assumed not to own other assets besides labor, even if they are as skilled as natives (i.e. $\beta_U = 1$), they represent a net burden for the welfare state and this will require an increase in the tax rate to maintain the demogrant unchanged. The following proposition then holds

Proposition 1 (Tax adjustment model) *Holding the demogrant unchanged, an inflow of unskilled immigrants is less desirable for an individual the higher her pre-tax income. To the contrary, an inflow of skilled immigrants is more desirable for an individual the higher her pre-tax income as long as $\eta_E < \eta_E^*$, where $\eta_E^* = \frac{(1-\beta_U)(\phi_U-\eta_U)}{(1-\psi_U)}$.*

Proof. See Appendix.

Proposition 1 tells us that, if the demogrant is held fixed, the redistributive nature of the existing fiscal system implies that the cost of an inflow of unskilled immigrants will fall disproportionately more on higher income natives. Similarly, if immigration is skilled in nature, the higher-income natives will be the largest beneficiaries since they will enjoy a disproportionately large decrease in their net tax burden. To see how the relationship is affected by a change in the extent of redistribution carried out by the welfare state, we need to calculate the following derivative:

$$\frac{d\left(\frac{\partial\left(\frac{i}{d\pi}\right)}{\partial G}\right)}{d\tau} = -\frac{\hat{\tau}}{d\pi} \frac{2bG}{[b + G(1 - \tau)]^3}, \quad (12)$$

which is negative as long as immigration is unskilled since $\frac{\hat{\tau}}{d\pi} \geq 0$. In other words, the negative relationship between individual income and pro-immigration preferences (according to the *tax adjustment model*, given unskilled migration) becomes more pronounced the more redistributive the welfare system is.

We turn now to the *benefit adjustment model*, in which tax rates are held fixed, and the government's budget is kept in equilibrium by changes in the demogrant. Totally differentiating equation (7), we have

$$\frac{\hat{b}}{d\pi} = \frac{(\phi_U - \eta_U)(1 - \beta_U)}{1 - \phi_U} - \frac{\eta_E(1 - \psi_U)}{(1 - \phi_U)} \quad (13)$$

Also in this case, if $\eta_E = 0$ and $\beta_U = 1$, migration will have no effect on the demogrant. On the other hand, since $\phi_U > \eta_U$, unskilled immigration (i.e. $\beta_U > 1$) will lead to a decline

in the per capita transfers,²⁵ while skilled immigration ($\beta_U < 1$) will lead to an increase. If $\eta_E > 0$, the reduction in the demogrant which follows from an inflow of unskilled immigrants will be even larger. In fact a positive share of initial endowment in national income implies that natives are richer, *ceteris paribus*, than the immigrants in the initial equilibrium. As a result, the effect of unskilled immigration on the demogrant, holding the tax fixed, will be more pronounced.

The following result characterizes the effect of immigration on the current residents.

Proposition 2 (Benefit adjustment model) *Holding the tax rates fixed, an inflow of unskilled immigrants is less desirable for an individual the lower her pre-tax income. To the contrary, an inflow of skilled immigrants is more desirable for an individual the lower her pre-tax income as long as $\eta_E < \eta_E^*$, where $\eta_E^* = \frac{(1-\beta_U)(\phi_U-\eta_U)}{(1-\psi_U)}$.*

Proof. See Appendix.

The result in proposition 2 is fairly general and the intuition is straightforward. The inflow of unskilled immigrants will – for a given tax rate – reduce the demogrant paid to every native. The reduction in the demogrant will have a larger impact on the individuals with a smaller income. The opposite is true – that is, the increase in the demogrant will have a more positive impact on low-income individuals – if immigration is instead skilled, and the share of the initial endowment in national income is small. To see how the relationship is affected by a change in the redistribution carried out by the welfare state, we need to calculate the following derivative:

$$\frac{d\left(\frac{\partial\left(\frac{\hat{I}}{d\pi}\right)}{\partial G}\right)}{db} = -\frac{\hat{b}}{d\pi} \frac{[G(1-\tau)-b]}{[b+G(1-\tau)]^3}, \quad (14)$$

which is positive if migration is unskilled as long as $G(1-\tau) > b$.

3.2 With labor market effects

We turn now to the second setting, in which the economy is initially specialized in the production of only good one. Factor returns are then determined by the following set of

²⁵Furthermore, as is intuitive, the more unskilled immigrants are, the larger will be the reduction in the demogrant. To see this, notice that $\frac{\partial\left(\frac{\hat{b}}{d\pi}\right)}{\partial\psi_U} = \frac{\eta_U-\phi_U(\eta_S+\eta_U)}{\phi_U(1-\phi_U)} < 0$ since $\frac{\eta_U}{\phi_U} < \frac{\eta_S}{\phi_S}$.

equations

$$1 = c_1(w_U, w_S) \quad (15)$$

$$L_U = y_1 \frac{\partial c_1(w_U, w_S)}{\partial w_U} \quad (16)$$

$$L_S = y_1 \frac{\partial c_1(w_U, w_S)}{\partial w_S} \quad (17)$$

Totally differentiating the equilibrium conditions, it is easy to show that the effect of immigration on wages is given by

$$\frac{\hat{w}_U}{d\pi} = \frac{\beta_U - \beta_S}{\epsilon_{UU} - (\epsilon_{SU} + \frac{\eta_U}{\eta_S} \epsilon_{US}) + \frac{\eta_U}{\eta_S} \epsilon_{SS}} \quad (18)$$

$$\frac{\hat{w}_S}{d\pi} = -\frac{\eta_U}{\eta_S} \frac{\beta_U - \beta_S}{\epsilon_{UU} - (\epsilon_{SU} + \frac{\eta_U}{\eta_S} \epsilon_{US}) + \frac{\eta_U}{\eta_S} \epsilon_{SS}} \quad (19)$$

where $\epsilon_{ij} = \frac{\partial L_i}{\partial w_j} \frac{w_j}{L_i}$. From these two equations, we immediately see that only if immigrants share exactly the same skill composition as natives, there will be no wage effects. If the skill composition of immigrants is different from that of the natives, then there will be wage effects. In particular, an inflow of unskilled immigrants will lead to a reduction of the wage of domestic unskilled workers, while the opposite will hold for skilled workers.²⁶

Turning back to the effect of immigration on the welfare state when wages adjust, holding the demogrant unchanged (*tax adjustment model*) the impact on the tax rates of skilled and unskilled immigration can be rewritten as

$$\frac{\hat{\tau}}{d\pi} = \frac{(\phi_U - \eta_U)(\beta_U - 1)}{(1 - \phi_U)} + \frac{\eta_E(1 - \psi_U)}{1 - \phi_U} - \sum_j \eta_j \frac{\hat{w}_j}{d\pi} \quad (20)$$

On the other hand, holding the tax rates constant and allowing the demogrant to adjust (*benefit adjustment model*), the impact of immigration on the demogrant becomes

$$\frac{\hat{b}}{d\pi} = \frac{(\phi_U - \eta_U)(1 - \beta_U)}{1 - \phi_U} - \frac{\eta_E(1 - \psi_U)}{1 - \phi_U} + \sum_j \eta_j \frac{\hat{w}_j}{d\pi} \quad (21)$$

In both situations, we can see that now the effects on the two dimensions of the fiscal

²⁶This result follows from the concavity of the cost function, which implies that the sign of the denominator of equation (18) is negative. See Dustmann and Preston (2004a) for a proof.

state will be mediated by the labor market. At the margin, labor is paid the value of its marginal product, so a marginal inflow of immigrants will leave the total remuneration of the existing labor force unchanged ($\sum_j \eta_j \frac{\hat{w}_j}{d\pi} = 0$) and have no effect on the redistribution carried out by the welfare state. On the other hand, if the inflow of immigrants is non-marginal (i.e. $\Delta\pi$), the total remuneration of existing workers will rise ($\sum_j \eta_j \frac{\hat{w}_j}{\Delta\pi} \geq 0$)²⁷ and relax the government's budget constraint.²⁸

4 Data

To empirically investigate these theoretical predictions, we combine individual-level information on immigration attitudes with aggregate data on the characteristics of destination countries. In particular, we use survey results from the 1995 National Identity Module of the International Social Survey Programme (ISSP 1995), which covers advanced, middle-income and developing economies. We restrict the sample and only focus on higher-income countries, which are the best suited for the analysis of welfare-state determinants. First, the salience of migration issues is lower in countries with few immigrants and these tend to be countries with lower income, which are the ones we exclude from our sample. In addition, our sample selection excludes poorer countries in Eastern Europe which were in 1995 in the early stages of the economic transition and for which a Western-style welfare state was just beginning to emerge (see for instance Campos and Coricelli 2002).²⁹

²⁷These are the gains from migration pointed out by Berry and Soligo (1969) and Borjas (1995).

²⁸In the theoretical model, we have considered three economic channels, i.e. the welfare-state one, the labor-market one, and efficiency considerations. The assumptions in the model (small open economy, the absence of a non-tradeable sector, and homothetic and identical preferences across individuals) imply that we abstract from the price channel. That is, migration does not have a differential impact on various income groups through price changes. In a more general model, immigration could have effects on commodity prices – for example in the presence of a non-tradable sector – and individuals belonging to different income groups might be characterized by different consumption baskets. Thus, in a general setup, heterogeneous individuals might have different preferences over immigration because of price effects. The only empirical paper we have found on these issues is Cortes (2006), that uses highly disaggregated U.S. data at the city level. She finds that immigration affects the prices of non traded goods and services, however her evidence suggests that the effect of immigration on the cost of living indices does not differ substantially across income groups. In particular, across US cities the average decrease in the cost of living due to immigration in the nineties is very similar for high school dropouts, high school graduates and college graduates (0.92, 0.94 and 0.96 percent, respectively, see Table 14 in the appendix of the paper).

²⁹In particular, our sample includes countries with per capita GDP (PPP-adjusted) in 1995 above 8,000 international dollars: West Germany, East Germany, Great Britain, United States, Austria, Italy, Ireland, Netherlands, Norway, Sweden, New Zealand, Canada, Japan, Spain, Slovenia, Czech Republic, Hungary, Slovak Republic. Italy is excluded from regressions which use *real income*, as this variable is not available.

To construct a measure of immigration attitudes, we use respondents' answers in the ISSP survey to the following question: "There are different opinions about immigrants from other countries living in (respondent's country). By "immigrants" we mean people who come to settle in (respondent's country). Do you think the number of immigrants to (respondent's country) nowadays should be: (a) reduced a lot, (b) reduced a little, (c) remain the same as it is, (d) increased a little, or (e) increased a lot". The survey format also allows for "can't choose" and "not available" responses which we exclude from the sample. We also leave out observations for individuals who are not citizens of the country where they are interviewed. The dependent variable in our empirical analysis, *Pro Immig Dummy*, is dichotomous and equal to one for respondents who would like the number of immigrants to increase (either a little or a lot) and to zero otherwise.³⁰ Our empirical analysis is based on estimation of probit models (the Tables report coefficient estimates). All specifications have robust standard errors adjusted for clustering on country,³¹ to address heteroskedasticity and allow for correlation across individual observations within the same country, and include destination countries' fixed effects,³² to account for the impact of unobserved, additive, country-specific effects. These intercepts make it possible to net out the impact of country-level variables which is homogeneous across fellow citizens (for example, the linear effect of migration policy, of the state of the economy, of the skill composition of natives relative to immigrants, etc.³³).

Summary statistics for *Pro Immig Dummy* and all the other ISSP and country-level variables used in the empirical analysis are presented in Tables 2 and 3. The fraction of individuals in the overall sample who are in favor of immigration is low (7.9%). However, this fraction hides substantial cross-country variation. In Canada and Ireland, respondents

³⁰We have checked the robustness of our results to various alternatives with respect to how the dependent variable is constructed (for example, keeping the "can't choose" and "not available" observations; defining the middle category (c) as pro-immigration; using as dependent variable a five-valued ordered measure; etc.).

³¹There is no consensus in the literature regarding whether standard errors should be simply "robust" or also "clustered by country". Therefore, we also run the regressions with standard errors set to be "robust" and find very similar results.

³²Fixed-effect estimation of a probit model may give rise to the so called *incidental parameter problem* (Chamberlain 1984): the maximum-likelihood estimator of the incidental parameters (fixed effects) is consistent as $T \rightarrow \infty$, for given N (assuming that there are T observations for each unit $i = 1, \dots, N$). However, it is inconsistent for given T , as $N \rightarrow \infty$. Given that the panel data set we use is very long (N small, T high, since there are many individual observations for each country), the incidental parameters problem is not an issue in our case.

³³Therefore, these country-level variables cannot be included in the estimating equations (unless interacted with individual-level regressors) otherwise they would be perfectly collinear with the country dummy variables.

are the most pro-immigration, in Hungary the least. In contrast, attitudes are much more favorable towards an alternative dimension of globalization, international trade. In the overall sample, 28% of individuals welcome free trade, with the highest fraction being in the Netherlands and the lowest one in Hungary.

Additional immigration questions are included in the ISSP survey. For example, individuals are asked whether they agree with the statement that immigration increases crime rates and whether they think that immigration makes the country more open to new ideas and cultures. We use answers to these questions to construct two variables, *pro-immig crime* and *pro-immig culture*, which capture each individual's perception of the security and cultural impact of immigration, respectively. In some specifications we control for these two regressors which measure two important aspects of the perceived non-economic impact of migration. By comparing two individuals who feel the same in terms of this dimension, we are better able to isolate the economic channels. At the same time, when we include *pro-immig crime* and *pro-immig culture*, we might be underestimating the effect of economic variables, due to the possible endogeneity of the two variables: that is, an individual might be against immigration for economic reasons and, as a consequence, express anti-immigration views from a crime and cultural point of view.

The ISSP data set also includes information on a number of individual-level characteristics that define the socio-economic background of each respondent (for example the age, sex, number of years of education, real income, social class, political affiliation, and trade union membership of the person interviewed). The two variables of interest for our analysis are the individual's number of years of education and real income. We use data on the former to construct a measure of individual skill (*education*) and test the labor-market predictions of the model. We employ data on individual real income to test instead the predictions on welfare-state determinants. In particular, the variable *income* is calculated using data from the ISSP data set on individual yearly income in local currency and purchasing-power-parity conversion factors from the World Development Indicators (World Bank 2001).³⁴

The theoretical predictions about the impact of immigration on natives' preferences, through both the welfare-state and the labor-market channels, are different (indeed opposite) depending on the skill composition of natives relative to immigrants in the destination country. Following ?), we use two alternative measures of such skill mix. While the first one is a direct measure, it can only be constructed for a limited number of countries, for

³⁴See end of Table 2 for definitions of variables based on the ISSP questions.

which the following data is available. We use information on 1995 education levels of both native and immigrant populations, which comes from the International Migration Statistics data set for OECD countries (OECD 1997). Education levels are coded according to the International Standard Classification of Education (ISCED): 1. less than first stage of second level (ISCED 00, 01, 02³⁵); 2. completed second stage of second level (ISCED 03, 04); 3. completed third level (ISCED 05 and over); 4. other general education, not applicable and no answer. The relative skill composition of natives to immigrants is defined as the ratio of skilled to unskilled labor in the native relative to the immigrant populations. We measure the ratio of skilled to unskilled labor, for both natives and immigrants, as the number of individuals with education levels 2. and 3. divided by the number of individuals with education level 1. In particular, the variable we use in the regressions, *relative skill ratio*, equals the log of (one plus) the relative skill composition of natives to immigrants.³⁶ The higher the *relative skill ratio*, the more unskilled immigrants are compared to natives.³⁷

The indirect measure we employ for the relative skill composition of natives to immigrants is the (log) per capita GDP of the destination country in 1995 (PPP-adjusted), from the World Development Indicators. Consider the standard international migration model with no productivity differences across countries. From a theoretical point of view, in this case the relationship between destination countries' per capita GDP and immigrants' skill mix (relative to natives) is unambiguous. High per capita GDP countries have a higher supply of skilled to unskilled labor than low per capita GDP countries, therefore lower skilled wages and higher unskilled wages. This creates an incentive for unskilled migrants to move from low to high per capita GDP countries, while skilled migrants will tend to move in the opposite direction. Therefore, this simple model predicts that the relative skill composition of natives to immigrants is high in higher-income countries and low in lower-income countries. If we drop the unrealistic assumption of equal technology levels across economies, the pattern of international migration in terms of skill composition is ambiguous, since rates of return can be higher - than in the rest of the world - for both types of labor in a technologically-advanced country. Therefore, in general, the relationship between destination countries'

³⁵ISCED level 02 usually refers to individuals who have completed the ninth grade.

³⁶In terms of the notation in the theoretical model, the *relative skill ratio* equals $\log(1 + \beta_U/\beta_S)$ where $\beta_U/\beta_S > 1$ if and only if $\beta_U > 1$ (this is the case of *unskilled immigration*).

³⁷The *relative skill ratio* measure is likely to understate the actual skill level of natives to immigrants, in all countries, for two reasons. First, the immigration statistics used are for legal migration. Second, educated immigrants often work in occupations that require lower skills than their education level.

per capita GDP and the relative skill composition of natives to immigrants becomes an empirical question. Based on a sample of fourteen countries, for which data on both variables is available (OECD 1997), Mayda (2006, Figure 1) shows that per-capita GDP in 1995 is indeed positively and significantly correlated with the relative skill composition for the same year. Based on this evidence, we can therefore use per capita GDP levels as a proxy for the relative skill mix. Our first set of estimates (Table 4) is based on the latter indirect measure, as it is available for a larger number of countries. Robustness checks in Table 6 use the direct measure for the relative skill composition described above.

We also test the predictions of our model using information on the size of destination countries' welfare states (labor tax rates and per capita benefits), which comes from two sources. Data on labor tax rates are taken from Mendoza, Razin, and Tesar (1994), as extended by Milesi-Ferretti, Mendoza, and Asea (1997) and Daveri and Tabellini (2000). To compute average labor income tax rates, these papers use fiscal revenue statistics. Figures on per capita transfers are taken from Razin, Sadka, and Swagel (2002) and are based on the OECD analytical database. Per capita transfers include both social security and other transfers, such as unemployment and disability compensation, and are deflated using each country's CPI, and expressed in 1990 PPP equivalent dollars.

In order to measure how redistributive a welfare system is, we construct an indicator of the progressivity of the tax system in the host countries, which is based on data from OECD (1998). In particular, we use information on average income tax rates (that is, personal income tax due as a fraction of gross wage earnings) for single individuals without children who earn, respectively, 67% and 167% of the annual wage earnings of an average production worker (see Table 1 in OECD (1998)). Our measure of the progressivity of the tax system, *progressivity*, equals the difference in tax rates applied to these two groups.

Finally, we complement our investigation based on the ISSP survey using an additional individual-level data set, the 2002-2003 round of the European Social Survey (ESS), which covers a different (and larger) sample of countries than the ISSP³⁸ and was run in a different period of time.³⁹ The immigration question we examine in the ESS data set is also more specific than the one contained in the ISSP, as it focuses on immigrants of the same race or

³⁸ As with the ISSP data set, we restrict the ESS sample and only focus on higher-income countries: Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Israel, Italy, Luxembourg, Netherlands, Norway, Portugal, Spain, Sweden, Switzerland, United Kingdom, Slovenia, Czech Republic, Hungary.

³⁹ For more information on the construction of the survey, see Jovell and al. (2003). The data are available from the Norwegian Social Science Data Services.

ethnic group as the majority in the country.⁴⁰ The main advantage of this more narrowly phrased question is that it abstracts from racial and ethnic considerations, which could bias the estimates on individual skill and income. On the other hand, the disadvantage of the ESS data set is that the income variable is not continuous, therefore it is subject to measurement error.⁴¹

As before, we exclude non-nationals from the sample and construct a dichotomous variable, *Pro Immig Dummy-ESS*, which equals one if the individual would like many or some immigrants (of the same race and ethnic group as the majority), zero otherwise (that is, if the individual would like a few immigrants or none). Summary statistics of *Pro Immig Dummy-ESS* and the other ESS variables included in the regressions are presented in Table 8. The different picture these numbers portray relative to the ISSP data set - in particular, the higher fraction of individuals in favor of migration - is not surprising given that in the ESS survey the immigration question is asked in relation to immigrants of the same race and ethnic group as the majority.

Using *Pro Immig Dummy-ESS* as the dependent variable, we estimate probit models which include, as regressors, country dummy variables and have robust standard errors clustered by country.⁴² We combine the European Social Survey with aggregate statistics on the destination countries of immigrant flows. Data on per capita GDP of the destination country in 2002 (PPP-adjusted) have been obtained from the World Development Indicators data set. The *relative skill ratio* variable is constructed using 2002-2003 data on native and immigrant populations by level of education (lower secondary education, upper secondary, tertiary) from Table I.12 in SOPEMI (2005).

5 Empirical Results

As the theoretical model shows, the impact of immigration on natives' preferences through the welfare-state channel is a function of individual income. On the other hand, the effect of immigration on natives' attitudes through the labor-market channel is a function of individual skill. In our empirical specifications, we will use both variables to disentangle the

⁴⁰In particular, the survey asks: "To what extent do you think [country] should allow people of the same race or ethnic group as most [country] people to come and live here? 1. Allow many immigrants to come and live here; 2 Allow some; 3 Allow a few; 4 Allow none; 7 Refusal; 8 Don't know; 9 No answer."

⁴¹See definition of *income* at the end of Table 8.

⁴²As recommended in the ESS website, our estimation uses both design and population size weights.

Relative skill composition	<i>skilled</i> immigration			<i>unskilled</i> immigration		
Channel	Labor Market	Welfare State		Labor Market	Welfare State	
		Tax Adjustment Model	Benefit Adjustment Model		Tax Adjustment Model	Benefit Adjustment Model
Corr. b/w Attitudes & Skill	Negative			Positive		
Corr. b/w Attitudes & Income		Positive	Negative		Negative	Positive

Table 1: Correlations between pro-immigration attitudes and, respectively, skill and income through the labor-market and the welfare-state channels.

two effects. Notice that, besides employment income, our individual level measure of real income also includes interests and dividends, rents received on real estate and the like. Thus, while not surprisingly individual income and individual skill are positively and significantly correlated,⁴³ they are far from being perfectly collinear, which makes it possible to analyze them in conjunction.

In particular, the theoretical models in Section 3 derive the following predictions. Through the welfare-state channel, if per capita transfers are fixed, tax rates are adjustable and the tax system is redistributive (*tax adjustment model*), the more affluent an individual is, the less favorable he should be to immigration if he resides in a country where natives are on average more skilled than immigrants. Thus, in such countries, the relationship between individual income and pro-immigration attitudes should be negative. On the other hand, according to the *tax adjustment model*, richer households should favor immigration more than poorer households in countries characterized by skilled migration. Therefore, in such countries, we would expect a positive correlation between individual income and opinions in favor of immigrants (Proposition 1). Next, under the *benefit adjustment model* - that is, if the adjustment in the fiscal position of the welfare state to immigration takes place through changes in per capita welfare benefits with tax rates kept fixed - still assuming a redistributive tax system, the correlations between income and pro-immigration attitudes should have

⁴³Their correlation coefficient in the overall ISSP sample is 0.34 (significant at the 1% level).

exactly the opposite signs for each type of skill mix of natives to immigrants. We should observe a positive relationship between income and pro-immigration attitudes in countries with unskilled immigrants relative to natives and a negative relationship in countries with skilled immigrants relative to natives (Proposition 2). Finally, through the labor-market channel, skilled individuals should be more favorable to immigrants than unskilled ones in destinations characterized by unskilled immigration. The opposite is true for countries where immigrants are skilled relative to natives. These predictions are summarized in Table 1.

We bring these theoretical predictions to the data in Tables 4 through 7. We investigate the empirical validity on average⁴⁴ of either one of the two welfare-state models, controlling for the impact of labor-market effects.

Our initial set of regressions (columns (1)-(4), Table 4), where we assume a common coefficient on individual-level variables across countries, illustrate basic patterns in the data. *Ceteris paribus*, older individuals and women are less likely to favor immigrant inflows, even though the latter effect is not always significant. These first results also show that it is problematic to analyze the welfare-state variable on its own, independently from labor-market and non-economic determinants of immigration attitudes. Richer individuals are usually better educated than poorer ones, which has implications for their position in the labor market and for their view of immigration from a cultural and security point of view. For example, controlling only for the age and gender of the respondent, we estimate a positive and significant coefficient on *income* in regression (1). However, once we also account for the impact of individual skill (equation (2)) and of other non-economic determinants of immigration preferences which are correlated with income (*pro-immig crime* and *pro-immig culture* in regression (3); *upper social class*, *trade union member*, *political affiliation with the right* in regression (4)), the effect of *income* becomes insignificant.

We next let the coefficients on individual skill and income change by country, as suggested by the theory (regressions (5)-(7)). In these regressions, we use per capita GDP as a proxy for the relative skill mix of natives to immigrants. Since data on per capita GDP is available for all countries analyzed, the sample size is not affected. In particular, in column (6), we

⁴⁴In our analysis, due to the low number of country observations, we assume that all countries either follow the first model or the second one. In other words, we test the validity of each model on average across countries.

estimate the following probit model:⁴⁵

$$\begin{aligned} & Prob(ProImmigDummy_i = 1 \mid x_i) = \\ & = \Phi(\beta_1 age_i + \beta_2 male_i + \beta_3 income_i + \beta_4 income_i \cdot pcgdp^c + \beta_5 educ_i + \beta_6 educ_i \cdot pcgdp^c), \end{aligned}$$

where $\Phi(\cdot)$ represents the cumulative distribution function of a standard Normal, β is a vector of parameters to be estimated and x_i is the vector of all explanatory variables specific to individual i , who is from country c . In regression (7), we augment this specification by adding the two regressors *pro-immig crime* and *pro-immig culture*. Based on these specifications, we find evidence of substantial cross-country heterogeneity in terms of the impact of both skill and income. The effect of the two variables is characterized by the opposite pattern across countries. Our estimates show that, while the impact of education on pro-immigration preferences is positive in higher per-capita GDP countries ($\beta_6 > 0$) and negative in lower per-capita GDP countries ($\beta_5 < 0$), the effect of individual income is negative in higher per-capita GDP countries ($\beta_4 < 0$) and positive in lower per-capita GDP countries ($\beta_3 > 0$).⁴⁶ Therefore, our results are consistent with a labor-market plus welfare-state explanation of attitudes towards immigrants in a framework characterized by fixed welfare benefits, adjustable welfare costs (tax rates) and a redistributive fiscal system (*tax adjustment model*).

We confirm that the estimated coefficients in regression (7) imply the above-stated effects *for countries in our sample*, that is that the threshold values of per capita GDP such that the correlations change sign fall within the range of values in our sample. We find that $pcgdp_E^*$ such that $(\beta_5 educ_i + \beta_6 educ_i \cdot pcgdp_E^*) = 0$ equals \$12,809 and that $pcgdp_I^*$ such that $(\beta_3 income_i + \beta_4 income_i \cdot pcgdp_I^*) = 0$ equals \$21,869. These threshold values are also consistent with Table 5 which reports the marginal effects of education and income at different values of GDP per capita (the marginal effects are based on the coefficient estimates of regression (7)).⁴⁷ We find that, for example, while in the United States doubling real

⁴⁵This specification, as well as all the other ones in the paper, also includes country dummy variables as regressors.

⁴⁶Using the coefficient estimates of regression (7), we calculate the marginal effects for *income* and *education* and their interaction variables and find that they are of the same sign as the corresponding coefficients. To calculate the marginal effects of interaction variables, we use the Stata command *predictnl* which gets around the problems pointed out in Ai and Norton (2003).

⁴⁷To calculate the marginal effects of education and income, we have used Clarify. This is a routine which draws 1000 sets of coefficients from a multivariate normal with mean equal to the maximum likelihood coef-

income decreases the probability that the respondent is pro-immigration by 0.5 percentage points, in the Slovak Republic it increases it by 6. In the United States, one more year of education raises the likelihood by 1 percentage point, whereas in the Slovak Republic it decreases it by 1.1 percentage points. While these numbers appear small, they are large in relation to the mean of the dependent variable which is only 7.9 percentage points.

Next, we use the marginal effects from Table 5 in Figure 1, which provides additional evidence on the cross-country pattern of the impact of skill and income. In particular, we plot the estimated marginal effects of education (income) on the top (bottom) panel of Figure 1 as a function of the 1995 per capita GDP of the destination country. The top graph shows a positive and significant (at the 1% level) correlation between the host country's per capita GDP and the size of the effect of education (as in Mayda 2006). On the other hand, the bottom graph displays the opposite type of pattern, a *negative* and significant (at the 1% level) correlation between the destination country's per capita GDP and the marginal effect of income. In other words, the richer the destination country, the more positive the impact of individual skill on pro-immigration attitudes and the more negative the impact of individual income.

Based on the regressors of this specification (regression (7), Table 4), we also investigate the relative importance of labor-market and welfare-state determinants of attitudes. We estimate a linear (OLS) regression using the ordered variable *Immig Opinion* as the dependent variable.⁴⁸ We start with a specification which only includes the socio-demographic, non-economic and labor-market regressors (*age*, *male*, *educ*, *educ*pcgdp*, *pro-immig crime*, *pro-immig culture* plus country dummy variables) and next add the welfare-state variables (*income*, *income*pcgdp*). The difference between the two R^2 measures is the fraction of the total variance which is explained by public-finance drivers, after accounting for the contribution of socio-demographic, non-economic and labor-market determinants plus coun-

ficient estimates (the beta hats) and variance equal to the variance covariance matrix of these estimates. For each of the 1000 sets of parameters, Clarify calculates two probabilities: first, the predicted pro-immigration probability when all the individual level variables are equal to their overall sample means and the aggregate level variables are equal to each country's specific values (each country's per capita GDP and coefficient on the country dummy variable); second, the predicted pro-immigration probability when either the real income measure is doubled or the measure of education is augmented by one unit, while all other individual level characteristics are held fixed. Clarify then computes the difference between the latter and the former predicted probabilities. Finally, Clarify provides the sample mean – which represents the marginal effect – standard errors and corresponding confidence intervals over the distribution of 1000 values of the difference in probabilities.

⁴⁸*Immig Opinion* ranges from 1=“reduced a lot” to 5=“increased a lot”.

try dummy variables. If we repeat the same exercise including first the socio-demographic, non-economic and welfare-state regressors plus country dummy variables, and next the labor-market variables, the R^2 increases by slightly more than before.⁴⁹ Therefore, while this paper uncovers the significant role played by public-finance issues across countries, it also finds that labor-market determinants are marginally more important than welfare-state variables, in terms of variance explained.

In Table 6, we check the robustness of our results in a number of ways.⁵⁰ First, in place of per capita GDP, we use the direct measure of the relative skill composition of natives to immigrants described in Section 4 (regressions (1)-(2)).⁵¹ Although these estimates are based on a smaller sample of countries due to data limitations⁵², they are characterized by the same sign patterns as those using per capita GDP and by the same levels of significance (this is true for both the labor-market and welfare-state variables). Based on specification (2), the estimates for *income* (0.1411 significant at the 10% level) and *income*relative skill ratio* (-0.1643 significant at the 5% level) imply that individuals from countries with relative skill composition above approximately 1.36 are less likely to be in favor of immigration the higher their income, while in countries with relative skill composition below this threshold (Ireland, Spain, Sweden in our sample), the correlation between pro-immigration attitudes and income is positive.⁵³ Using the coefficient estimates of regression (2), we calculate the marginal effects of education and income at different values of the relative skill composition (Table 7). Figure 2, which plots the two sets of marginal effects as a function of the relative skill composition, provides evidence which is very similar to what we find in Figure 1.

Our next robustness checks exploit the variation across countries in the size and progressivity of the welfare state. In regressions (3)-(5), Table 6, we follow Hanson, Scheve,

⁴⁹The difference in the two changes of R^2 is half of a percentage point.

⁵⁰For numerous additional robustness checks of the labor-market results, see Mayda (2006). For example, Mayda (2006) shows that the correlation between education and pro-immigration preferences disappears if the sample is restricted to individuals out of the labor force. This says that the effect of skill is indeed working through the labor-market channel. The labor-market results are also confirmed when data on individual occupation is used: respondents in occupations which experience a higher inflow of immigrants are less likely to be pro-immigration (Mayda 2006).

⁵¹The skill composition of immigrants is shaped by migration policy which, in turn, is a function of attitudes. However, in an individual-level analysis such as this one, reverse causality is not an issue, since each individual has an infinitesimal impact on the aggregate policy outcome.

⁵²Regressions (1) and (2) are based on the following countries: Germany West, Germany East, Great Britain, Austria, Ireland, Netherlands, Sweden, Canada, Spain.

⁵³Notice that these results are qualitatively similar when we interact each of the four main terms with the 1995 size of the immigrant inflow, as a fraction of the destination country's population.

and Slaughter (2007) and estimate specifications where we use *education* as a proxy for the level of both individual skill and individual income. In order to differentiate between the labor-market hypothesis and the welfare-state one, we use data on the size and progressivity of the welfare state in each destination country. In particular, in column (3), we estimate the following probit model:⁵⁴

$$\begin{aligned} & Prob(ProImmigDummy_i = 1 \mid x_i) = \\ & = \Phi(\gamma_1 age_i + \gamma_2 male_i + \gamma_3 educ_i + \gamma_4 educ_i \cdot RSR^c + \gamma_5 educ_i \cdot benefits^c + \gamma_6 educ_i \cdot RSR^c \cdot benefits^c), \end{aligned}$$

where *RSR* stands for *relative skill ratio* and *benefits* represents per capita benefits in 1995. The two terms $\gamma_3 educ_i$ and $\gamma_4 educ_i \cdot RSR^c$ capture the labor-market effect, while the following two terms ($\gamma_5 educ_i \cdot benefits^c$ and $\gamma_6 educ_i \cdot RSR^c \cdot benefits^c$) provide evidence on the welfare-state channel. If the welfare state is relatively small in a destination country (for example, *benefits* are equal to zero), we expect the effect of *education* to reflect only labor-market considerations. That is, we should find that the impact of *education* is positive in countries where natives are more skilled than immigrants on average ($\gamma_4 > 0$) and negative viceversa ($\gamma_3 < 0$). On the other hand, the bigger the size of a destination country's welfare state, the more important welfare-state determinants should be in shaping preferences, and therefore the more likely it is that the effect of *education* is consistent with Propositions 1 or 2.⁵⁵ Recall that, using direct information on *income*, we found results consistent with the *tax adjustment model*, where per capita benefits are assumed to be fixed and tax rates adjust following immigration (Proposition 1): in this case, higher-income individuals oppose unskilled immigrants and favor skilled ones. Therefore, in regression (3), we should find $\gamma_6 < 0$ and $\gamma_5 > 0$. These are indeed the signs of the terms in *education* in regression (3). These estimates are based on a limited number of countries, but they provide evidence which is consistent with our previous results, thus confirming their robustness. The two sets of determinants - labor-market and welfare-state ones - produce opposite results in terms of the impact of *education*.

The latter findings are confirmed in specification (4) that uses an alternative measure of the size of the welfare state, i.e. labor tax rates. We find that, if labor tax rates are

⁵⁴This specification, as all the other ones in the paper, also includes country dummy variables as regressors.

⁵⁵In addition, the theoretical model predicts that the income-distribution effects of welfare-state variables should be more pronounced the larger the size of the welfare state (see equations (12) and (14)).

low, the coefficient on *education* is consistent with the labor-market hypothesis (negative and positive in correspondence of, respectively, skilled and unskilled migration) but has the opposite signs if labor tax rates are high, once again strengthening our previous results. Finally, we investigate the same set of issues by differentiating countries according to the progressivity of their tax system (regression (5), Table 6). The theoretical model predicts that the income-distribution effects of welfare-state variables should be more pronounced the more redistributive the tax system is (see equations (12) and (14)).⁵⁶ On the contrary, with zero redistribution, the labor-market channel should prevail, even in countries with sizeable welfare states. Our estimates in specification (5) are, once again, consistent with these implications and with our previous results. To conclude, we believe that our main specifications and additional robustness checks provide strong empirical evidence for the interaction of labor-market drivers of preferences with welfare-state ones, along the lines of the *tax adjustment model*.

In the last column of Table 6 we consider respondents' preferences with respect to an alternative dimension of globalization, free trade of goods and services. We use the same regressors as in regression (1), Table 6 with *Pro Trade Dummy* as the dependent variable.⁵⁷ Our goal is to investigate whether cleavages in trade attitudes mirror those for immigration. If that was the case, we might worry that our results are not driven by the welfare-state channel since trade openness is not likely to have as large an impact as immigration on public finances in advanced countries.⁵⁸ In any case, even if this were not true - that is, trade liberalization significantly affects the welfare state⁵⁹ - we do not expect the effect of public-finance issues on trade preferences to be a function of the relative skill composition of natives to immigrants. As our results on trade preferences in regression (6), Table 6 show, the effects estimated in our previous regressions are indeed specific to immigration attitudes.

Finally, the results based on the ESS data set offer empirical evidence which is remarkably similar to what we found using the ISSP survey. As the estimates in Table 9 show, individual attitudes towards immigrants in the ESS sample are on average consistent with the *tax adjustment model* (the coefficient on income is positive and negative given, respec-

⁵⁶Of course, our underlying assumption is that a more progressive tax system is more redistributive.

⁵⁷See definition of *Pro Trade Dummy* at the end of Table 2.

⁵⁸As Hanson, Scheve, and Slaughter (2007) note, "immigrants may pay taxes, may receive public services, and may vote over tax and spending choices. Imports, obviously, do none of these things." (p. 1). In general, the fiscal costs of trade adjustment assistance programs are limited.

⁵⁹An alternative view is that trade liberalization has a considerable impact on the welfare state since the demand for social insurance increases with free trade (Rodrik 1998).

tively, skilled and unskilled migration) and with labor-market determinants (the coefficient on education is negative and positive given, respectively, skilled and unskilled migration). To conclude, given the difference in country coverage of the sample, in the questionnaire date and wording of the immigration question relative to the ISSP survey, the ESS results represent an important robustness check of the conclusions of this paper.

6 Conclusions

In this paper we have developed a simple theoretical framework to study the effect of a redistributive welfare state on individual attitudes towards immigration. We have highlighted that this effect depends in a fundamental way on how the welfare state adjusts to an inflow of foreign workers. In particular, we have shown that high income individuals are worse hit by unskilled immigration only if taxes are raised to maintain per capita transfers unchanged (*tax adjustment model*). At the same time, agents at the bottom of the income distribution will suffer more with unskilled immigration if tax rates are kept constant and the adjustment is carried out through a reduction in the per capita transfers (*benefit adjustment model*). These relationships are reversed in the case of skilled migration.

Using two different surveys of individual attitudes towards migrants, we have brought the predictions of the two models to the data. Differently from the existing literature, we have carried out our investigation taking full advantage of both the cross-country and individual-level variation in the data. The results we obtain are on average consistent with the *tax adjustment model*, i.e. with an adjustment to immigration that is carried out through changes in the tax rates. In particular, we find that high income individuals oppose immigration through this channel in countries where immigration is unskilled and therefore a net burden to the welfare state. The data suggest an opposite pattern when migration is skilled. In this case the correlation between income and pro-immigration preferences is positive, which is consistent with a situation where migrants are perceived as net contributors to the welfare state.

More generally, we find that the income distribution effects of immigration as perceived by individuals are less pronounced than pointed out in the existing literature. Individual skill and income have opposite effects on individual attitudes. Since skill and income are positively correlated, the labor market and welfare state channels partially offset each other. For example, the very same skilled and high income German businessman may feel ambivalent

regarding the arrival of unskilled immigrants since he might benefit from hiring them (labor market complementarity) but be hurt by paying their way through the welfare state.

Finally, in our model we have used the skill composition of natives relative to immigrants to capture whether immigration will be a net burden or contribution for the public finances of the host countries. In practice, while unskilled labor flows are likely to represent a net burden, the same young immigrants have been portrayed by some as the answer to the deteriorating conditions of the welfare state in destinations with aging populations. In particular, in many OECD economies, pay as you go social security systems are the main vehicle through which retirement benefits are paid. Thus, another interesting question to consider is how differences in the age structure and fertility rates of natives relative to immigrants can affect individual attitudes towards immigration. This question represents an important direction for future research.

References

- Ai, C. and E. C. Norton (2003). Interaction terms in logit and probit models. *Economics Letters* 80, 123–129.
- Alesina, A. and E. La Ferrara (2005). Preferences for redistribution in the land of opportunities. *Journal of Public Economics* 89, 897–931.
- Berry, R. A. and A. Soligo (1969). Some welfare effects of international migration. *Journal of Political Economy* 77, 778–794.
- Blanchflower, D. and A. Oswald (2004). Well-being over time in Britain and the USA. *Journal of Public Economics* 88, 1359–1386.
- Boeri, T., G. Hanson, and B. McCormick (2002). *Immigration policy and the welfare system*. Oxford OX2, 6DP: Oxford University Press.
- Borjas, G. J. (1995). The economic benefits from immigration. *Journal of Economic Perspectives* 9(2), 3–22.
- Borjas, G. J. (1999a). The economic analysis of immigration. In O. C. Ashenfelter and D. Card (Eds.), *Handbook of labor economics*, pp. 1697–1760. Amsterdam: North-Holland.
- Borjas, G. J. (1999b). *Heaven’s Door: Immigration Policy and the American Economy*. Princeton, N.J.: Princeton University Press.

- Borjas, G. J. and L. Hilton (1996). Immigration and the welfare state: Immigrant participation in means-tested entitlement programs. *Quarterly Journal of Economics* 111, 575–604.
- Campos, N. and F. Coricelli (2002). Growth in transition. *Journal of Economic Literature* 40, 793–836.
- Caplan, B. (2002). Systematically biased beliefs about economics. *Economic Journal* 112, 433–458.
- Casarico, A. and C. Devillanova (2003). Social security and migration with endogenous skill upgrading. *Journal of Public Economics* 87, 773–797.
- Cortes, P. (2006). The effect of low skilled immigration on U.S. prices: Evidence from CPI data. Mimeo, University of Chicago, Graduate School of Business.
- Daveri, F. and G. Tabellini (2000). Unemployment and taxes: Do taxes affect the rate of unemployment? *Economic Policy* 15, 48–104.
- Dustmann, C. and I. Preston (2004a). Is immigration good or bad for the economy? Analysis of attitudinal responses. *Research in Labor Economics*, forthcoming.
- Dustmann, C. and I. Preston (2004b). Racial and economic factors in attitudes to immigration. Mimeo, UCL.
- Espenshade, T. J. and K. Hempstead (1996). Contemporary American attitudes toward U.S. immigration. *International Migration Review* 30, 535–570.
- Hainmueller, J. and M. J. Hiscox (2005). Educated preferences: Explaining attitudes toward immigration in Europe. Mimeo, Harvard University.
- Hanson, G. H. (2005). *Why does immigration divide America? Public finance and political opposition to open borders*. Washington, D.C.: Institute for International Economics.
- Hanson, G. H., K. Scheve, and M. Slaughter (2007). Public finance and individual preferences over globalization strategies. *Economics and Politics* 19, 1–33.
- Hanson, G. H., K. Scheve, and M. J. Slaughter (2005). Individual preferences over high skilled immigration in the United States. Mimeo, University of California, San Diego.
- Haupt, A. and W. Peters (2003). Public pension and voting over immigration. *Public Choice* 95, 403–413.

- Jovell, R. and al. (2003). European social survey 2003: Technical report. Mimeo, Centre for Comparative Social Studies, City University of London.
- Kessler (2001). Immigration, economic insecurity, and the “ambivalent” American public. The Center for Comparative Immigration Studies Working Paper No. 41.
- Luttmer, E. (2001). Group loyalty and the taste for redistribution. *Journal of Political Economy* 109, 500–528.
- Mayda, A. M. (2006). Who is against immigration? A cross-country investigation of individual attitudes toward immigrants. *Review of Economics and Statistics* 88, 510–530.
- Mendoza, E., A. Razin, and L. Tesar (1994). Effective tax rates in macroeconomics: Cross country estimates of tax rates on factor income and consumption. *Journal of Monetary Economics* 34, 297–323.
- Milesi-Ferretti, G. M., E. Mendoza, and P. Asea (1997). On the ineffectiveness of tax policy in altering long run growth: Harberger superneutrality conjecture. *Journal of Public Economics* 66, 99–126.
- Mirrlees, J. A. (1971). An exploration in the theory of optimum income taxation. *Review of Economic Studies* 38, 175–208.
- OECD (1998). *The Tax/Benefit Position of Employees: 1995-1996*. Paris: OECD.
- O’Rourke, K. H. and R. Sinnott (2006). The determinants of individual attitudes towards immigration. *European Journal of Political Economy* 22, 838–861.
- Ortega, F. (2005). Immigration policy and skill upgrading. *Journal of Public Economics* 89, 1841–1863.
- Razin, A. and E. Sadka (1999). Migration and pension with international capital mobility. *Journal of Public Economics* 74, 141–150.
- Razin, A., E. Sadka, and P. Swagel (2002). Tax burden and migration: A political economy theory and evidence. *Journal of Public Economics* 85, 167–190.
- Rodrik, D. (1995). Political economy of trade policy. In G. Grossman and K. Rogoff (Eds.), *Handbook of International Economics, Vol.3*, Chapter 28, pp. 1457–1494. The Netherlands: North-Holland Elsevier Science.

- Rodrik, D. (1997). *Has Globalization Gone Too Far?* Washington, DC: Institute for International Economics.
- Scheve, K. F. and M. J. Slaughter (2001). Labor market competition and individual preferences over immigration policy. *Review of Economics and Statistics* 83, 133–145.
- Smith, J. P. and B. Edmonston (Eds.) (1997). *The New Americans. Economic, Demographic, and Fiscal Effects of Immigration*. Washington, D.C.: National Research Council, National Academy Press.
- SOPEMI (2005). *Trends in International Migration 2004 Edition*. Paris: OECD.
- Storesletten, K. (2000). Sustaining fiscal policy through immigration. *Journal of Political Economy* 108, 300–324.
- Watts, J. R. (2002). *Immigration Policy and the Challenge of Globalization*. Ithaca, N.Y.: Cornell University Press.

7 Appendix

A.1 Proof of proposition 1

Proof. Notice that, absent labor market effects and holding the demogrant constant, equation (9) implies

$$\frac{\hat{I}}{d\pi} = -\frac{G\tau}{b + G(1 - \tau)} \left[\frac{\hat{\tau}}{d\pi} \right]$$

From equation (11) we know that if immigration is unskilled, $\frac{\hat{\tau}}{d\pi} > 0$ and thus $\frac{\hat{I}}{d\pi} < 0$. The opposite is true if immigration is skilled and $\eta_E < \eta_E^*$. To assess the effect of different individual income levels, notice that

$$\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} = -\frac{\hat{\tau}}{d\pi} \left\{ \frac{b\tau}{[b + G(1 - \tau)]^2} \right\}.$$

If immigration is unskilled, which implies $\frac{\hat{\tau}}{d\pi} > 0$, then $\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} \leq 0$. On the other hand, if immigration is skilled, from equation (11) we know that $\frac{\hat{\tau}}{d\pi} < 0$ as long as $\eta_E < \frac{(1-\beta_U)(\phi_U-\eta_U)}{(1-\psi_U)}$ and, as a result, $\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} \geq 0$. \square

A.2 Proof of proposition 2

Proof. Without labor market effects and holding the tax rates unchanged, equation (9) becomes

$$\frac{\hat{I}}{d\pi} = \frac{b \frac{\hat{b}}{d\pi}}{b + G(1 - \tau)}$$

To assess the effects of different individual income levels, notice that

$$\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} = - \frac{b \frac{\hat{b}}{d\pi} (1 - \tau)}{[b + G(1 - \tau)]^2}.$$

We have seen that with a redistributive tax system, unskilled immigration leads to a reduction in the per capita transfers ($\frac{\hat{b}}{d\pi} < 0$) therefore $\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} \geq 0$. With skilled immigration, $\frac{\hat{b}}{d\pi} > 0$ as long as $\eta_E < \frac{(1-\beta_U)(\phi_U-\eta_U)}{(1-\psi_U)}$ and therefore $\frac{\partial \left(\frac{\hat{I}}{d\pi} \right)}{\partial G} < 0$. \square

Table 2. Summary statistics of individual-level variables (ISSP data set)

Variable	Obs	Mean	Std. Dev.	Min	Max
pro-immig dummy	13605	0.0786	0.2691	0.0000	1.0000
pro-trade dummy	7966	0.2797	0.4489	0.0000	1.0000
age	13605	44.7291	16.0457	14.0000	96.0000
male	13605	0.5048	0.5000	0.0000	1.0000
log of real income	13605	9.1908	1.2025	3.9616	11.6643
education (years of education)	13605	12.0949	3.4868	1.0000	20.0000
pro-immig crime	13605	0.2711	0.4445	0.0000	1.0000
pro-immig culture	13605	0.5130	0.4999	0.0000	1.0000
upper social class	6364	3.4239	1.0982	1.0000	6.0000
trade union member	6364	0.4419	0.4966	0.0000	1.0000
political affiliation with the right	6364	2.8914	0.9559	1.0000	5.0000

Pro Immig Dummy is based on responses to the following question: "Do you think the number of immigrants to (respondent's country) nowadays should be ...: reduced a lot (1), reduced a little (2), remain the same as it is (3), increased a little (4), increased a lot (5); can't choose; NA." *Pro Immig Dummy*=1 if answers to the above question are either (4) or (5); 0 if they are either (1),(2) or (3). Can't choose and NA are treated as missing values.

Pro Trade Dummy is based on responses to the following question: "Now we would like to ask a few questions about relations between (respondent's country) and other countries. How much do you agree or disagree with the following statements: (respondent's country) should limit the import of foreign products in order to protect its national economy: 1=agree strongly; 5=disagree strongly; can't choose; NA." *Pro Trade Dummy*=1 if answers to the above question are either (4) or (5); 0 if they are either (1),(2), or (3). Can't choose and NA are treated as missing values.

Male is coded as follows: 1 male, 0 female (i.e., missing values are excluded). *log of real income* is calculated using data in local currency on individual yearly income from the ISSP-NI data set and purchasing-power-parity conversion factors from the WDI (World Bank). *upper social class* is coded as follows: 1=lower, 2=working, 3=lower middle, 4=middle, 5=upper middle, 6=upper. *trade union member* equals one if the individual is a member of a trade union, zero if he is not. *political affiliation with the right* is coded as follows: 1=far left, 2=centre left, 3=centre, 4=right, 5=far right.

pro-immig crime is based on responses to the following question: "How much do you agree or disagree with the following statement? Immigrants increase crime rates: 1=agree strongly; 5=disagree strongly." *pro-immig crime*=1 if answers to the above question are either (4) or (5); 0 otherwise. *pro-immig culture* is based on responses to the following question: "How much do you agree or disagree with the following statement? Immigrants make (respondent's country) more open to new ideas and cultures: 1=disagree strongly; 5=agree strongly." *pro-immig culture*=1 if answers to the above questions are either (4) or (5); 0 otherwise.

Summary statistics for *pro-immig dummy*, *age*, *male*, *log of real income*, *education*, *pro-immig crime*, *pro-immig culture* are based on the same observations as in regressions (1)-(3) and (5)-(7) in Table 4.

Summary statistics for *pro-trade dummy* are based on the same observations as regression (6) in Table 6.

Summary statistics for *upper social class*, *trade union member*, *political affiliation with the right* are based on the same observations as regression (4) in Table 4.

Table 3. Summary statistics of individual-level variables by country (ISSP data set) and of country-level variables

country	pro-immig dummy	pro-trade dummy	education	log of real income	per capita gdp	relative skill composition	benefits	progressivity	labor tax rate
United States	0.0805	0.1326	13.4257	9.6637	27395		3350	8.0000	29.1050
Norway	0.0743	0.2920	12.6633	9.6180	24694		5374	11.3000	40.6000
Japan	0.1568	0.3600	11.8682	9.6473	23212		7645	5.8000	29.3630
Canada	0.2061	0.2855	14.7612	9.9558	23085	1.6709	2433	11.9000	30.3440
Austria	0.0395	0.1679	10.3555	9.2601	22090	2.5329	6181	10.4000	39.6070
Germany West	0.0282	0.3854	10.9086	9.4788	21479	4.0923	4438	12.9000	40.2100
Germany East	0.0199	0.2312	10.9497	9.1904	21479	4.0923	4438	12.9000	40.2100
Netherlands	0.0547	0.3930	12.6851	9.9000	20812	2.6941	7166	15.9000	49.7960
Italy	0.0355	0.2315	11.0284		20513	0.6374	3475	8.8000	42.1830
Sweden	0.0671	0.2468	11.4111	9.5651	20031	1.3362	5879	11.0000	53.0110
Great Britain	0.0413	0.1433	11.3209	9.8841	19465	2.2523	2163	6.0000	24.5040
New Zealand	0.1159	0.2513	14.3098	9.5682	17706		2705	5.8000	24.9920
Ireland	0.1910	0.2260	12.2490	9.1528	17264	0.3950	2370	15.5000	
Spain	0.0844	0.1107	10.1275	9.0672	15163	0.4668	1899	10.0000	36.9000
Slovenia	0.0186	0.2619	10.6766	8.7888	12978				
Czech Republic	0.0244	0.2778	12.9111	8.6610	12426			4.9000	
Hungary	0.0148	0.0992	10.4914	8.1421	9315			16.9000	
Slovak Republic	0.0302	0.2566	11.8364	5.9451	8487				

gdp is the per capita GDP in 1995, PPP (current international dollars). The relative skill composition (*RSC*) is the ratio of skilled to unskilled labor in the native relative to the immigrant populations. For both natives and immigrants, the ratio of skilled to unskilled labor is measured as the ratio of the number of individuals with levels 2 and 3 of education to the number of individuals with level 1 of education. The *RSC* uses data on the stock of immigrants and natives in 1995. *benefits* is per capita transfers in 1995. *progressivity* is equal to the difference in average income tax rates applied to single individuals without children who earn, respectively, 167% and 67% of the annual wage earnings of an average production worker (OECD 1998). *labor tax rate* is the 1990 labor tax rate. See end of Table 2 for definitions of *pro-immig dummy*, *pro-trade dummy*, *education* and *log of real income*.

Table 4. Welfare-state and labor-market determinants using an *indirect* measure of the relative skill composition (ISSP data set)

Probit with country dummy variable	1	2	3	4	5	6	7
Dependent variable	Pro Immig Dummy						
age	-0.0074	-0.0035	-0.0031	-0.0043	-0.0039	-0.0038	-0.0034
	0.0017**	0.0014*	0.0015*	0.0025+	0.0015**	0.0015*	0.0015*
male	0.0474	0.0739	0.1062	0.0609	0.0773	0.0756	0.1063
	0.0412	0.0413+	0.0414*	0.0614	0.0419+	0.0419+	0.0425*
log of real income	0.1243	0.0192	0.0205	-0.0032	0.0206	2.0979	2.3693
	0.0385**	0.0381	0.0418	0.0622	0.0382	1.0828+	1.0895*
log of real income*gdp						-0.2099	-0.2371
						0.1102+	0.1107*
education (years of education)		0.073	0.0512	0.0697	-1.0792	-1.2332	-1.169
		0.0133**	0.0112**	0.0169**	0.4279*	0.4315**	0.4205**
education*gdp					0.1168	0.1324	0.1236
					0.0435**	0.0439**	0.0428**
pro-immig crime			0.5016				0.498
			0.0783**				0.0801**
pro-immig culture			0.5913				0.593
			0.0876**				0.0883**
upper social class				0.0426			
				0.0237+			
trade union member				0.0086			
				0.0505			
political affiliation with the right				-0.1561			
				0.0566**			
Observations	13605	13605	13605	6364	13605	13605	13605
Pseudo R-squared	0.1	0.12	0.18	0.13	0.13	0.13	0.18

The sample excludes all individuals who are not citizens of the country where they are interviewed. The table reports coefficient estimates for probit regressions (the constant is not shown). Robust standard errors, clustered by country, are presented under each coefficient. + significant at 10%; * significant at 5%; ** significant at 1%. See end of Tables 2 and 3 for definitions of variables. All regressions in this table control for country fixed effects.

Table 5. The country-specific impact of education and income on immigration attitudes (ISSP data set)

countryname	marginal effect of <i>education</i>	marginal effect of <i>log real income</i>	per capita GDP	
USA	0.0091 [0.0069 0.0116]	-0.0046 [-0.0117 0.0019]	27395	
Norway	0.0093 [0.0073 0.0116]	-0.0031 [-0.0098 0.0035]	24694	
Japan	0.0179 [0.0142 0.0217]	-0.0035 [-0.0163 0.0094]	23212	
Canada	0.0110 [0.0091 0.0132]	-0.0020 [-0.0098 0.0058]	23085	
Austria	0.0060 [0.0043 0.0080]	-0.0002 [-0.0044 0.0042]	22090	
Germany West	0.0030 [0.0020 0.0042]	0.0002 [-0.0019 0.0024]	21479	21869
Germany East	0.0025 [0.0014 0.0040]	0.0002 [-0.0016 0.0020]	21479	
Netherlands	0.0040 [0.0031 0.0051]	0.0007 [-0.0023 0.0037]	20812	
Sweden	0.0057 [0.0043 0.0073]	0.0021 [-0.0025 0.0069]	20031	
Great Britain	0.0035 [0.0023 0.0050]	0.0017 [-0.0014 0.0050]	19465	
New Zealand	0.0052 [0.0036 0.0069]	0.0064 [-0.0001 0.0133]	17706	
Ireland	0.0066 [0.0046 0.0089]	0.0102 [0.0003 0.0203]	17264	
Spain	0.0033 [0.0009 0.0058]	0.0139 [0.0033 0.0257]	15163	
Slovenia	0.0001 [-0.0009 0.0012]	0.0077 [0.0016 0.0156]	12978	
Czech Republic	-0.0003 [-0.0022 0.0015]	0.0138 [0.0028 0.0271]	12426	12809
Hungary	-0.0027 [-0.0055 -0.0004]	0.0198 [0.0027 0.0434]	9315	
Slovak Republic	-0.0113 [-0.0231 -0.0023]	0.0634 [0.0082 0.1424]	8487	

This Table presents the marginal effects (and corresponding 90% confidence intervals in brackets) of *education* and *log real income*, country by country (ISSP data set). To calculate the marginal effects of *education* and *log real income*, we have used Clarify and have set all the individual-level variables equal to their overall-sample means (see Table 2). For the aggregate-level variables we have used each country's specific values, that is each country's per capita GDP and coefficient on the country dummy variable. The marginal effects in this Table are based on the coefficient estimates of regression (7), Table 4.

Table 6. Welfare-state and labor-market determinants using a *direct* measure of the relative skill composition (ISSP data set)

Probit with country dummy variables	1	2	3	4	5	6
Dependent variable	Pro Immig Dummy					ProTrade
age	-0.0054	-0.0041	-0.0048	-0.0047	-0.0047	-0.0006
	0.0023*	0.0020*	0.0020*	0.0023*	0.0019*	0.0013
male	0.0381	0.0803	0.0705	0.063	0.0728	0.321
	0.0521	0.0616	0.0456	0.0552	0.0469	0.0384**
log of real income	0.137	0.1411				0.1203
	0.0620*	0.0770+				0.0434**
log of real income*relative skill ratio	-0.1545	-0.1643				0.0574
	0.0661*	0.0774*				0.0552
education (years of education)	-0.024	-0.0382	-0.5194	-0.4269	-0.0723	0.0391
	0.0082**	0.0076**	0.1715**	0.0990**	0.0434+	0.0141**
education*relative skill ratio	0.1063	0.1006	0.5254	0.5012	0.2429	0.0359
	0.0103**	0.0109**	0.3194+	0.1023**	0.0534**	0.0096**
education*benefits			0.065			
			0.0210**			
education*relative skill ratio*benefits			-0.0551			
			0.0379			
education*labor tax rate				0.0105		
				0.0024**		
education*relative skill ratio*labor tax rate				-0.0102		
				0.0024**		
education*progressivity					0.0043	
					0.0032	
education*relative skill ratio*progressivity					-0.0112	
					0.0037**	
pro-immig crime		0.488				
		0.0815**				
pro-immig culture		0.6087				
		0.1411**				
Observations	7641	7641	10451	9539	10451	7966
Pseudo R-squared	0.13	0.19	0.13	0.13	0.13	0.1

The sample excludes all individuals who are not citizens of the country where they are interviewed. The table reports coefficient estimates for probit regressions (the constant is not shown). Robust standard errors, clustered by country, are presented under each coefficient. + significant at 10%; * significant at 5%; ** significant at 1%. All regressions in this table control for country fixed effects. The *relative skill ratio* is the log of one plus the relative skill composition. See end of Tables 2, 3 for definitions of variables.

Table 7. The country-specific impact of education and income on immigration attitudes (ISSP data set)

country	marginal effect of <i>education</i>	marginal effect of <i>log real income</i>	relative skill composition	
Germany West	0.0064 [0.0044 0.0089]	-0.0047 [-0.0093 -0.0002]	4.0923	
Germany East	0.0050 [0.0027 0.0081]	-0.0036 [-0.0073 -0.0001]	4.0923	
Netherlands	0.0068 [0.0054 0.0083]	-0.0046 [-0.0100 0.0008]	2.6941	
Austria	0.0088 [0.0064 0.0115]	-0.0055 [-0.0123 0.0013]	2.5329	
Great Britain	0.0069 [0.0045 0.0097]	-0.0040 [-0.0106 0.0017]	2.2523	
Canada	0.0108 [0.0087 0.0130]	-0.0034 [-0.0142 0.0071]	1.6709	1.36
Sweden	0.0057 [0.0040 0.0077]	0.0003 [-0.0067 0.0074]	1.3362	
Spain	0.0001 [-0.0030 0.0037]	0.0145 [-0.0002 0.0321]	0.4668	0.46
Ireland	-0.0010 [-0.0051 0.0032]	0.0195 [0.0005 0.0401]	0.3950	

This Table presents the marginal effects (and corresponding 90% confidence intervals in brackets) of *education* and *log real income*, country by country (ISSP data set). To calculate the marginal effects of *education* and *log real income*, we have used Clarify and have set all the individual-level variables equal to their overall-sample means (see Table 2). For the aggregate-level variables we have used each country's specific values, that is each country's relative skill composition and coefficient on the country dummy variable. The marginal effects in this Table are based on the coefficient estimates of regression (2), Table 6.

Table 8. Summary statistics of individual-level variables (ESS data set)

Variable	Obs	Mean	Std. Dev.	Min	Max
pro-immig dummy	29248	0.6451	0.4785	0.0000	1.0000
year of birth	29248	1955	18	1893	1988
male	29248	0.4838	0.4997	0.0000	1.0000
real income	29248	2.8104	1.7746	0.1111	12.0000
education (highest level attained)	29248	2.9800	1.4845	0.0000	6.0000

Summary statistics in this table are based on the same observations as in regression (3), Table 8. These summary statistics do not use design and population size weights.

Table 8 (cont.). Summary statistics of individual-level variables by country (ESS) and of country-level variables

country	pro-immig dummy	education	real income	per capita gdp	relative skill composition	benefits
Luxembourg	0.5429	2.6379	3.4873	59977	2.0547	8310.9470
Ireland	0.7775	2.7174	1.8867	35653	0.4043	3587.3380
Norway	0.7119	3.4791	3.7711	34750	1.4222	6951.4750
Switzerland	0.7981	3.2322	4.5611	31020	5.1932	7505.3120
Netherlands	0.6310	2.9866	3.4162	29550	1.6595	5543.4070
Austria	0.4276	3.2512	3.0337	29015	3.1415	6189.7400
Denmark	0.7482	3.1962	3.5789	28957	1.1638	7317.9740
Belgium	0.6764	3.0236	2.8084	27459	1.8042	5709.0030
United Kingdom	0.6345	2.9809	3.7550	27176	2.0380	5042.1450
France	0.6331	2.9979	2.3630	26613	3.5085	6309.9100
Sweden	0.8866	2.9907	3.2947	26468	1.4150	6587.4060
Finland	0.5808	2.8742	3.2209	26018	1.2446	5775.8980
Italy	0.7053	2.3389	2.2621	25554	.	5269.5770
Germany	0.7188	3.3340	3.2395	25546	5.6564	6065.6310
Spain	0.5433	2.1593	2.1309	22445	0.5475	3273.5390
Israel	0.7989	3.5000	1.9656	22003	.	.
Greece	0.2754	2.2421	2.1162	18834	0.8266	3082.1880
Portugal	0.4377	1.7066	2.0345	18398	0.3275	2745.0350
Slovenia	0.6581	3.3278	1.5314	18018	.	.
Czech Republic	0.5474	3.0845	1.8317	16556	2.6415	2444.1780
Hungary	0.4942	2.2740	1.0678	14159	0.6698	.

pro-immig dummy equals one if the individual would like many or some immigrants (of the same race and ethnic group as the majority), zero otherwise (that is, if the individual would like a few immigrants or none). *real income* is household's total net income (expressed on a scale from 1 to 12) divided by the number of household members. *education (highest level attained)* goes from 0 to 6 (not completed primary education; primary or first stage of basic; lower secondary or second stage of basic; upper secondary; post secondary, non-tertiary; first stage of tertiary; second stage of tertiary). *per capita gdp* in 2002 (PPP, constant 2000 international \$) is from the World Bank. The *relative skill composition* (RSC) is the ratio of skilled to unskilled labor in the native relative to the immigrant populations. For both natives and immigrants, the ratio of skilled to unskilled labor is measured as the ratio of the number of individuals with upper secondary or tertiary education to the number of individuals with lower secondary education. The RSC uses data on the stock of immigrants and natives in 2002-2003 (OECD 2005). *benefits* is per capita social expenditure in 1998 (at constant 1995 prices and PPP-adjusted).

These summary statistics do not use design and population size weights.

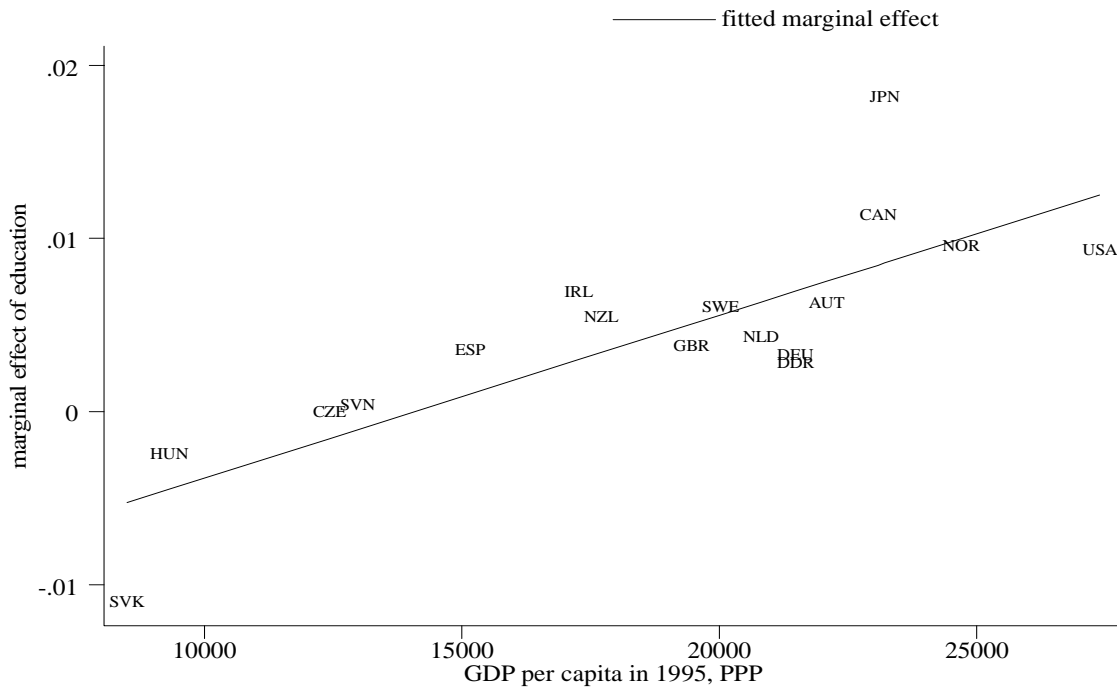
Table 9. Welfare-state and labor-market determinants (ESS data set)

Probit with country dummy variables	1	2	3	4	5
Dependent variable	Pro Immig Dummy-ESS				
year of birth	0.0049	0.0084	0.0045	0.0053	0.0063
	0.0013**	0.0014**	0.0013**	0.0014**	0.0010**
male	0.0536	0.0734	0.0512	0.0454	0.0431
	0.0296+	0.0286*	0.0376	0.0437	0.0354
real income		1.3658	1.0075	0.0229	
		0.6598*	0.4151*	0.0132+	
real income*gdp		-0.1284	-0.0969		
		0.0647*	0.0407*		
real income*relative skill ratio				-0.0026	
				0.0087	
education (highest level attained)	-1.3381		-1.4043	0.1047	-2.7551
	0.9378		0.8275+	0.0453*	1.1820*
education*gdp	0.1489		0.1562		
	0.0921		0.0813+		
education*relative skill ratio				0.0638	2.613
				0.0299*	1.2033*
education*benefits					0.3423
					0.1404*
education*relative skill ratio*benefits					-0.3023
					0.1407*
Observations	37879	30546	30405	26830	31553
Pseudo R-squared	0.07	0.05	0.07	0.08	0.08

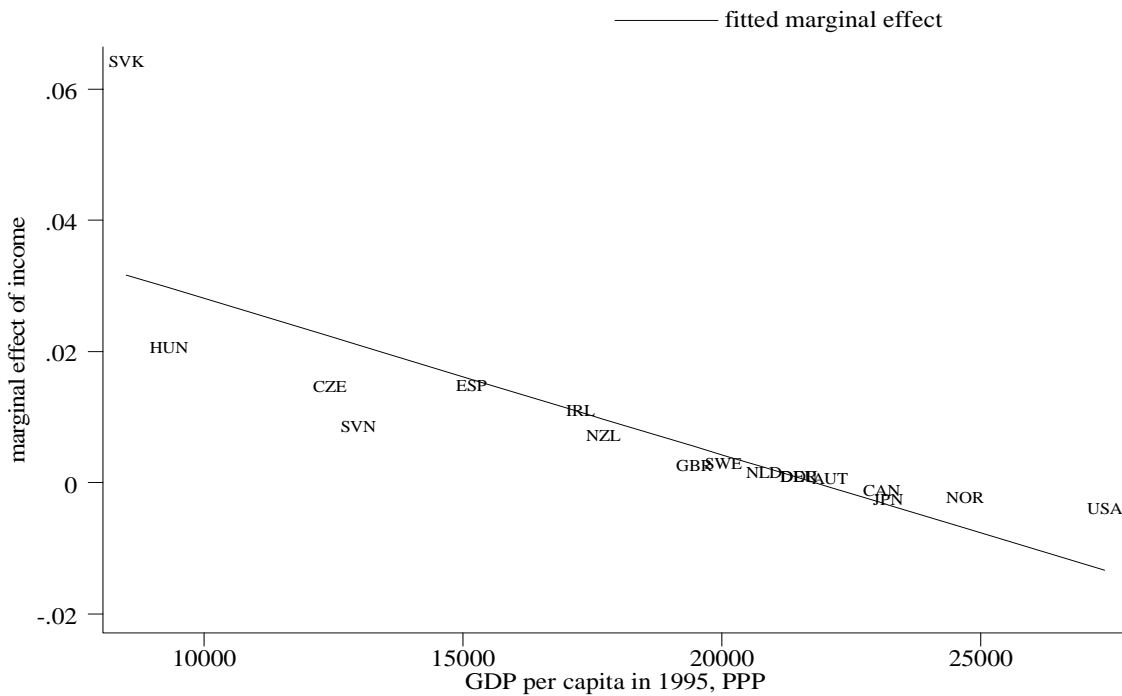
The sample excludes all individuals who are not citizens of the country where they are interviewed. The table reports coefficient estimates for probit regressions (the constant is not shown). Robust standard errors, clustered by country, are presented under each coefficient. As recommended in the ESS website, our estimation uses both design and population size weights. + significant at 10%; * significant at 5%; ** significant at 1%. All regressions in this table control for country fixed effects. *real income* is household income (expressed on a scale from 1 to 12) divided by the number of household members. The *relative skill ratio* is the log of one plus the relative skill composition. The relative skill composition (RSC) is the ratio of skilled to unskilled labor in the native relative to the immigrant populations. For both natives and immigrants, the ratio of skilled to unskilled labor is measured as the ratio of the number of individuals with upper secondary or tertiary education to the number of individuals with lower secondary education. The RSC uses data on the stock of immigrants and natives in 2002-2003 (OECD 2005). *benefits* is per capita social expenditure in 1998 (at constant 1995 prices and PPP-adjusted).

per capita gdp in 2002 (PPP, constant 2000 international \$) is from the World Development Indicators (World Bank).

Figure 1: The country-specific impact of education and income on immigration attitudes (ISSP)

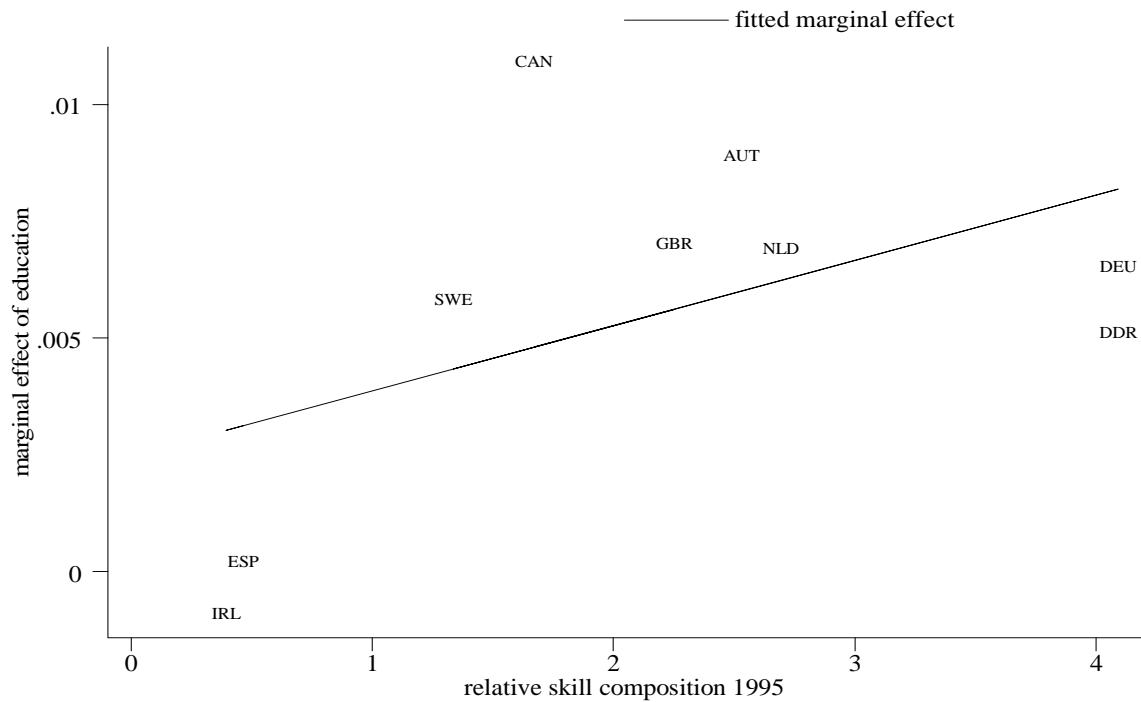


This figure is based on the MEs in Table 5. The slope of the line is $9.41\text{e-}07$, significant at the 1% level (robust standard errors). We also estimate the line using WLS (with weights equal to the inverse of the squared standard error of the marginal effect of each country): the sign of the correlation does not change and the level of significance is still 1%.

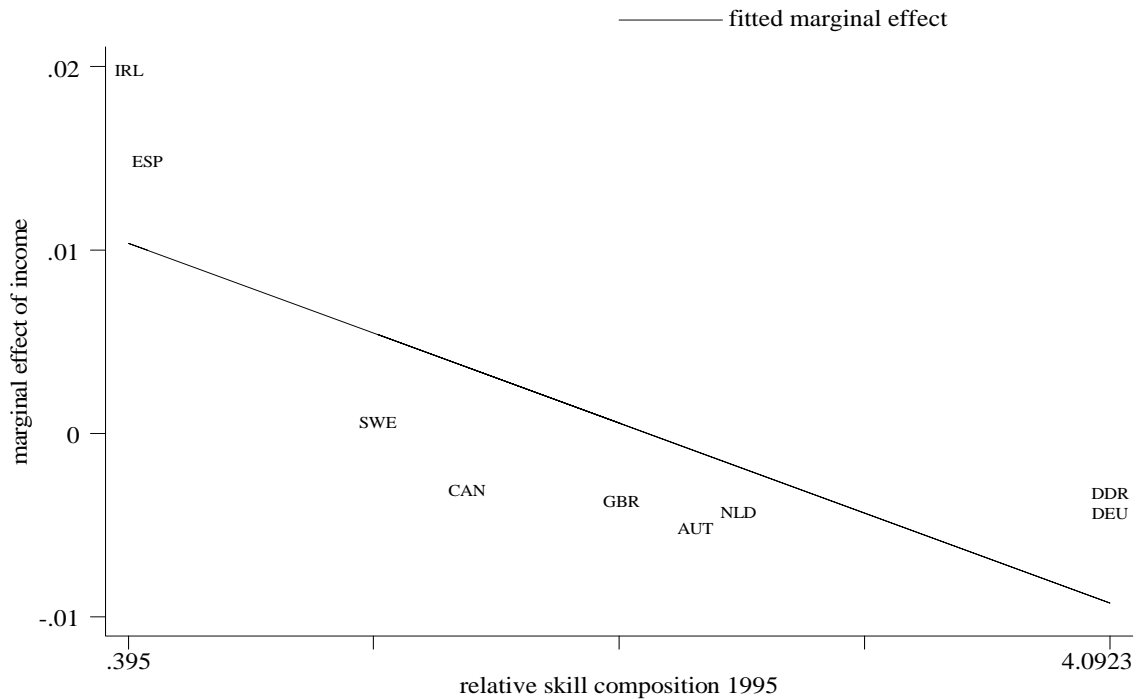


This figure is based on the MEs in Table 5. The slope of the line is $-2.38\text{e-}06$, significant at the 1% level (robust standard errors). We also estimate the line using WLS (with weights equal to the inverse of the squared standard error of the marginal effect of each country): the sign of the correlation does not change and the level of significance is still 1%.

Figure 2: The country-specific impact of education and income on immigration attitudes (ISSP)



This figure is based on the MEs in Table 7. The slope of the line is 0.0014, significant at the 16% level (robust standard errors). We also estimate the line using WLS (with weights equal to the inverse of the squared standard error of the marginal effect of each country): the sign of the correlation does not change although the significance level decreases.



This figure is based on the MEs in Table 7. The slope of the line is -0.0053, significant at the 2% level (robust standard errors). We also estimate the line using WLS (with weights equal to the inverse of the squared standard error of the marginal effect of each country): the sign of the correlation does not change and the level of significance is 14%.